Calendar No. 1033

110TH CONGRESS 2D SESSION

S. 3155

[Report No. 110-472]

To reauthorize and improve the Juvenile Justice and Delinquency Prevention Act of 1974, and for other purposes.

IN THE SENATE OF THE UNITED STATES

June 18, 2008

Mr. Leahy (for himself, Mr. Specter, Mr. Kohl, Ms. Collins, Mrs. Feinstein, Ms. Snowe, Mr. Durbin, Mr. Coleman, and Mr. Smith) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

SEPTEMBER 18 (legislative day, SEPTEMBER 17), 2008

Reported by Mr. LEAHY, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To reauthorize and improve the Juvenile Justice and Delinquency Prevention Act of 1974, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Juvenile Justice and
- 5 Delinquency Prevention Reauthorization Act of 2008".

1 SEC. 2. TABLE OF CONTENTS.

2 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

TITLE I—FINDINGS AND DECLARATION OF PURPOSE

Sec. 101. Findings.

Sec. 102. Purposes.

Sec. 103. Definitions.

TITLE H—JUVENILE JUSTICE AND DELINQUENCY PREVENTION

Sec. 201. Concentration of Federal efforts.

Sec. 202. Coordinating Council on Juvenile Justice and Delinquency Prevention.

Sec. 203. Annual report.

Sec. 204. Allocation of funds.

Sec. 205. State plans.

See. 206. Authority to make grants.

Sec. 207. Research and evaluation; statistical analyses; information dissemina-

Sec. 208. Training and technical assistance.

Sec. 209. Incentive grants for State and local programs.

Sec. 210. Authorization of appropriations.

Sec. 211. Administrative authority.

Sec. 212. Technical and conforming amendments.

TITLE III—INCENTIVE GRANTS FOR LOCAL DELINQUENCY PREVENTION PROGRAMS

Sec. 301. Definitions.

Sec. 302. Grants for delinquency prevention programs.

Sec. 303. Authorization of appropriations.

Sec. 304. Technical and conforming amendment.

3 TITLE I—FINDINGS AND

4 DECLARATION OF PURPOSE

5 **SEC. 101. FINDINGS.**

- 6 Section 101 of the Juvenile Justice and Delinquency
- 7 Prevention Act of 1974 (42 U.S.C. 5601) is amended to
- 8 read as follows:
- 9 "SEC. 101. FINDINGS.
- 10 "Congress finds the following:

1	"(1) A growing body of adolescent development
2	research supports the use of developmentally appro-
3	priate services and sanctions for youth in the juve-
4	nile justice system and those at risk for delinquent
5	behavior to help prevent youth crime and to success-
6	fully intervene with youth who have already entered
7	the system.
8	"(2) Research has shown that targeted invest-
9	ments to redirect offending juveniles onto a different
10	path are cost effective and can help reduce juvenile
11	recidivism and adult crime.
12	"(3) Minorities are disproportionately rep-
13	resented in the juvenile justice system.
14	"(4) Between 1990 and 2004, the number of
15	youth in adult jails increased by 208 percent.
16	"(5) Every day in the United States, an aver-
17	age of 7,500 youth are incarcerated in adult jails.
18	"(6) Youth who have been previously tried as
19	adults are, on average, 34 percent more likely to
20	commit crimes than youth retained in the juvenile
21	justice system.
22	"(7) Research has shown that every dollar
23	spent on evidence based programs can yield up to

\$13 in cost savings.

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1	"(8) Each child prevented from engaging in re-
2	peat criminal offenses can save the community
3	\$1,700,000 to \$3,400,000.
4	"(9) Youth are 19 times more likely to commit
5	suicide in jail than youth in the general population
6	and 36 times more likely to commit suicide in an
7	adult jail than in a juvenile detention facility.
8	"(10) Seventy percent of youth in detention are
9	held for nonviolent charges, and more than 2/3 are
10	charged with property offenses, public order of
11	fenses, technical probation violations, or status of
12	fenses, such as truancy, running away, or breaking
13	curfew.
14	"(11) The prevalence of mental disorders
15	among youth in juvenile justice systems is 2 to 3
16	times higher than among youth in the general popu-
17	lation.
18	"(12) Eighty percent of juveniles in juvenile
19	justice systems have a nexus to substance abuse.
20	"(13) The proportion of girls entering the jus-
21	tice system has increased steadily over the past sev-
22	eral decades, rising from 20 percent in 1980 to 29

percent in 2003.".

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1 SEC. 102. PURPOSES.

2	Section 102 of the Juvenile Justice and Delinquency
3	Prevention Act of 1974 (42 U.S.C. 5602) is amended—
4	(1) in paragraph (2), by striking "and" at the
5	end;
6	(2) in paragraph (3), by striking the period at
7	the end and inserting "; and"; and
8	(3) by adding at the end the following:
9	"(4) to support a continuum of programs (in-
10	eluding delinquency prevention, intervention, mental
11	health and substance abuse treatment, and
12	aftercare) to address the needs of at-risk youth and
13	youth who come into contact with the justice sys-
14	tem.''.
15	SEC. 103. DEFINITIONS.
16	Section 103 of the Juvenile Justice and Delinquency
17	Prevention Act of 1974 (42 U.S.C. 5603) is amended—
18	(1) by amending paragraph (18) to read as fol-
19	lows:
20	"(18) the term 'Indian tribe' has the meaning
21	given that term in section 4 of the Indian Self-De-
22	termination and Education Assistance Act (25
23	U.S.C. 450b);";
24	(2) in paragraph (22), by striking "or confine
25	adults" and all that follows and inserting "or con-
26	fine adult inmates;";

1	(3) by amending paragraph (26) to read as fol-
2	lows:
3	"(26) the term 'adult inmate'—
4	"(A) means an individual who—
5	"(i) has reached the age of full crimi-
6	nal responsibility under applicable State
7	law; and
8	"(ii) has been arrested and is in cus-
9	tody for or awaiting trial on a criminal
10	charge, or is convicted of a criminal charge
11	offense; and
12	"(B) does not include an individual who—
13	"(i) at the time of the time of the of-
14	fense, was younger than the maximum age
15	at which a youth can be held in a juvenile
16	facility under applicable State law; and
17	"(ii) was committed to the care and
18	custody of a juvenile correctional agency by
19	a court of competent jurisdiction or by op-
20	eration of applicable State law;";
21	(4) in paragraph (28), by striking "and" at the
22	end;
23	(5) in paragraph (29), by striking the period at
24	the end and inserting a semicolon; and
25	(6) by adding at the end the following:

1 "(30) the term 'core requirements' means the 2 requirements described in paragraphs (11), (12), 3 (13), and (15) of section 223(a); 4 "(31) the term 'chemical agent' means a spray 5 used to temporarily incapacitate a person, including 6 oleoresin capsicum spray, tear gas, and 2-chloro-7 benzalmalononitrile gas; 8 "(32) the term "isolation" "(A) means any instance in which a youth 9 is confined alone for more than 15 minutes in 10 11 a room or cell; and 12 "(B) does not include confinement in the 13 room or cell in which the youth usually sleeps, 14 protective confinement (for injured youths or 15 youths whose safety is threatened), separation based on an approved treatment program, rou-16 17 tine confinement at the time of the youth's ad-18 mission, confinement that is requested by the 19 youth, or the separation of the youth from a 20 group in a non-locked setting for the purpose of 21 calming; "(33) the term 'restraint' has the meaning 22 23 given that term in section 591 of the Public Health 24 Service Act (42 U.S.C. 290ii);

1	"(34) the term 'evidence based' means a pro-
2	gram or practice that is demonstrated to be effective
3	and that—
4	"(A) is based on a clearly articulated and
5	empirically supported theory;
6	"(B) has measurable outcomes, including a
7	detailed description of what outcomes were pro-
8	duced in a particular population; and
9	"(C) has been scientifically tested, opti-
10	mally through randomized, controlled studies;
11	"(35) the term 'promising' means a program or
12	practice that is demonstrated to be effective based
13	on positive outcomes from 1 or more objective eval-
14	uations, or based on practice knowledge, as docu-
15	mented in writing to the Administrator; and
16	"(36) the term 'dangerous practice' means an
17	act, procedure, or program that creates an unreason-
18	able risk of physical injury, pain, or psychological
19	harm to a juvenile subjected to the act, procedure,
20	or program.".

TITLE H—JUVENILE JUSTICE AND DELINQUENCY PREVEN-2 **TION** 3 SEC. 201. CONCENTRATION OF FEDERAL EFFORTS. 5 Section 204(a)(2)(B)(i) of the Juvenile Justice and Delinquency Prevention Act of 1974 (42) 5614(a)(2)(B)(i)) is amended by striking "240 days after 7 the date of enactment of this paragraph" and inserting "July 2, 2009". SEC. 202. COORDINATING COUNCIL ON JUVENILE JUSTICE 11 AND DELINQUENCY PREVENTION. 12 Section 206 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5616) is amended— 13 14 (1) in subsection (a)— 15 (Λ) in paragraph (1)— (i) by inserting "the Administrator of 16 17 the Substance Abuse and Mental Health 18 Services Administration, the Secretary of 19 Defense, the Secretary of Agriculture," 20 after "the Secretary of Health and Human 21 Services,"; and 22 (ii) by striking "Commissioner of Immigration and Naturalization" and insert-23 24 ing "Assistant Secretary for Immigration" 25 and Customs Enforcement"; and

1	(B) in paragraph (2)(A), by inserting "(in-
2	cluding at least 1 representative from the men-
3	tal health fields)" after "field of juvenile jus-
4	tice''; and
5	(2) in subsection (c)—
6	(A) in paragraph (1), by striking "para-
7	graphs (12)(A), (13), and (14) of section
8	223(a) of this title" and inserting "the core re-
9	quirements"; and
10	(B) in paragraph (2)(B)—
11	(i) by striking "180 days after the
12	date of the enactment of this paragraph"
13	and inserting "May 3, 2009"; and
14	(ii) by striking "Committee on Edu-
15	eation and the Workforce" and inserting
16	"Committee on Education and Labor".
17	SEC. 203. ANNUAL REPORT.
18	Section 207 of the Juvenile Justice and Delinquency
19	Prevention Act of 1974 (42 U.S.C. 5617) is amended—
20	(1) in the matter preceding paragraph (1), by
21	striking "a fiscal year" and inserting "each fiscal
22	year'';
23	(2) in paragraph (1)—
24	(A) in subparagraph (B), by inserting ",
25	ethnicity.'' after "race":

1	(B) in subparagraph (E), by striking
2	"and" at the end;
3	(C) in subparagraph (F)—
4	(i) by inserting "and other" before
5	"disabilities,"; and
6	(ii) by striking the period at the end
7	and inserting a semicolon; and
8	(D) by adding at the end the following:
9	"(G) a summary of data from 1 month of
10	the applicable fiscal year of the use of restraints
11	and isolation upon juveniles held in the custody
12	of secure detention and correctional facilities
13	operated by a State or unit of local government;
14	"(H) the number of juveniles released from
15	custody and the type of living arrangement to
16	which each such juvenile was released; and
17	"(I) the number of status offense eases pe-
18	titioned to court, number of status offenders
19	held in secure detention, the findings used to
20	justify the use of secure detention, and the av-
21	erage period of time a status offender was held
22	in secure detention"; and
23	(3) by adding at the end the following:
24	"(5) A description of the criteria used to deter-
25	mine what programs qualify as evidence based and

1	promising programs under this title and title V and
2	a comprehensive list of those programs the Adminis-
3	trator has determined meet such criteria.
4	"(6) A description of funding provided to In-
5	dian tribes under this Act, including direct Federal
6	grants and funding provided to Indian tribes
7	through a State or unit of local government.".
8	SEC. 204. ALLOCATION OF FUNDS.
9	Section 222 of the Juvenile Justice and Delinquency
10	Prevention Act of 1974 (42 U.S.C. 5632) is amended—
11	(1) in subsection (a)(1), by striking "age eight-
12	een." and inserting "18 years of age, based on the
13	most recent census data to monitor any significant
14	changes in the relative population of people under
15	18 years of age occurring in the States.";
16	(2) by redesignating subsections (c) and (d) as
17	subsections (d) and (e), respectively;
18	(3) by inserting after subsection (b) the fol-
19	lowing:
20	"(e)(1) If any amount allocated under subsection (a)
21	is withheld from a State due to noncompliance with the
22	core requirements, the funds shall be reallocated for an
23	improvement grant designed to assist the State in achiev-
24	ing compliance with the core requirements.

1	"(2) The Administrator shall condition a grant de-
2	scribed in paragraph (1) on—
3	"(A) the State, with the approval of the Admin-
4	istrator, developing specific action steps designed to
5	restore compliance with the core requirements; and
6	"(B) submitting to the Administrator semi-
7	annually a report on progress toward implementing
8	the specific action steps developed under subpara-
9	$\frac{\text{graph }(A)}{A}$.
10	"(3) The Administrator shall provide appropriate and
11	effective technical assistance directly or through an agree-
12	ment with a contractor to assist a State receiving a grant
13	described in paragraph (1) in achieving compliance with
14	the core requirements.";
15	(4) in subsection (d), as so redesignated, by
16	striking "efficient administration, including moni-
17	toring, evaluation, and one full-time staff position"
18	and inserting "effective and efficient administration,
19	including the designation of at least 1 person to co-
20	ordinate efforts to achieve and sustain compliance
21	with the core requirements"; and
22	(5) in subsection (e), as so redesignated, by
23	striking "5 per centum" and inserting "not more
24	than 5 percent".

1 SEC. 205. STATE PLANS.

2	Section 223 of the Juvenile Justice and Delinquency
3	Prevention Act of 1974 (42 U.S.C. 5633) is amended—
4	(1) in subsection (a)—
5	(A) in the matter preceding paragraph (1),
6	by inserting "Not later than 30 days after the
7	date on which a plan or amended plan sub-
8	mitted under this subsection is finalized, a
9	State shall make the plan or amended plan pub-
10	liely available by posting the plan or amended
11	plan on a publicly available website." after
12	"compliance with State plan requirements.";
13	(B) in paragraph (3)—
14	(i) in subparagraph $(A)(ii)$ —
15	(I) in subclause (II), by striking
16	"counsel for children and youth" and
17	inserting "publicly supported court-
18	appointed legal counsel for children
19	and youth charged in delinquency
20	matters";
21	(II) in subclause (III), by strik-
22	ing "mental health, education, special
23	education" and inserting "children's
24	mental health, education, child and
25	adolescent substance abuse, special

1	education, services for youth with dis-
2	abilities";
3	(III) in subclause (V), by striking
4	"delinquents or potential delinquents"
5	and inserting "delinquent youth or
6	youth at risk of delinquency, including
7	volunteers who work with youth of
8	color";
9	(IV) in subclause (VII), by strik-
10	ing "and" at the end;
11	(V) by redesignating subclause
12	(VIII) as subclause (XI);
13	(VI) by inserting after subclause
14	(VII) the following:
15	"(VIII) the executive director or
16	the designee of the executive director
17	of a public or nonprofit entity that is
18	located in the State and receiving a
19	grant under part A of title III;
20	"(IX) persons with expertise and
21	competence in preventing and ad-
22	dressing mental health or substance
23	abuse problems in juvenile delinquents
24	and those at-risk of delinquency;

1	"(X) representatives of victim or
2	witness advocacy groups; and"; and
3	(VII) in subclause (XI), as so re-
4	designated, by striking "disabilities"
5	and inserting "and other disabilities,
6	truancy reduction or school failure";
7	(ii) in subparagraph (D)(ii), by strik-
8	ing "requirements of paragraphs (11),
9	(12), and (13)" and inserting "core re-
10	quirements"; and
11	(iii) in subparagraph (E)(i), by adding
12	"and" at the end;
13	(C) in paragraph (5)—
14	(i) in the matter preceding subpara-
15	graph (A), by striking "section 222(d)"
16	and inserting "section 222(e)"; and
17	(ii) in subparagraph (C), by striking
18	"Indian tribes" and all that follows
19	through "applicable to the detention and
20	confinement of juveniles" and inserting
21	"Indian tribes that agree to attempt to
22	comply with the core requirements applica-
23	ble to the detention and confinement of ju-
24	veniles";
25	(D) in paragraph $(7)(B)$ —

1	(i) by striking clause (i) and inserting
2	the following:
3	"(i) a plan for ensuring that the chief ex-
4	ecutive officer of the State, State legislature,
5	and all appropriate public agencies in the State
6	with responsibility for provision of services to
7	children, youth and families are informed of the
8	requirements of the State plan and compliance
9	with the core requirements;";
10	(ii) in clause (iii), by striking "and"
11	at the end; and
12	(iii) by striking clause (iv) and insert-
13	ing the following:
14	"(iv) a plan to provide alternatives to de-
15	tention, including diversion to home-based or
16	community-based services or treatment for
17	those youth in need of mental health, substance
18	abuse, or co-occurring disorder services at the
19	time such juveniles first come into contact with
20	the juvenile justice system;
21	"(v) a plan to reduce the number of chil-
22	dren housed in secure detention and corrections
23	facilities who are awaiting placement in residen-
24	tial treatment programs;

1	"(vi) a plan to engage family members in
2	the design and delivery of juvenile delinquency
3	prevention and treatment services, particularly
4	post-placement; and
5	"(vii) a plan to use community-based serv-
6	ices to address the needs of at-risk youth or
7	youth who have come into contact with the ju-
8	venile justice system;";
9	(E) in paragraph (8), by striking "exist-
10	ing" and inserting "evidence based and prom-
11	ising";
12	(F) in paragraph (9)—
13	(i) in the matter preceding subpara-
14	graph (A), by striking "section 222(d)"
15	and inserting "section 222(e)";
16	(ii) in subparagraph (A)(i), by insert-
17	ing "status offenders and other" before
18	"youth who need";
19	(iii) in subparagraph (B)(i)—
20	(I) by striking "parents and
21	other family members" and inserting
22	"status offenders, other youth, and
23	the parents and other family members
24	of such offenders and youth"; and

1	(H) by striking "be retained"
2	and inserting "remain";
3	(iv) by redesignating subparagraphs
4	(G) through (S) as subparagraphs (J)
5	through (V), respectively;
6	(v) by redesignating subparagraphs
7	(E) and (F) as subparagraphs (F) and
8	(G), respectively;
9	(vi) by inserting after subparagraph
10	(D) the following:
11	"(E) providing training and technical as-
12	sistance to, and consultation with, juvenile jus-
13	tice and child welfare agencies of States and
14	units of local government to develop coordinated
15	plans for early intervention and treatment of
16	youth who have a history of abuse and juveniles
17	who have prior involvement with the juvenile
18	justice system;";
19	(vii) in subparagraph (G), as so redes-
20	ignated, by striking "expanding" and in-
21	serting "programs to expand";
22	(viii) by inserting after subparagraph
23	(G), as so redesignated, the following:
24	"(H) programs to improve the recruitment,
25	selection, training, and retention of professional

1	personnel in the fields of medicine, law enforce-
2	ment, judiciary, juvenile justice, social work and
3	child protection, education, and other relevant
4	fields who are engaged in, or intend to work in,
5	the field of prevention, identification, and treat-
6	ment of delinquency;
7	"(I) expanding access to publicly sup-
8	ported, court-appointed legal counsel and en-
9	hancing capacity for the competent representa-
10	tion of every child;";
11	(ix) in subparagraph (O), as so redes-
12	ignated —
13	(I) in clause (i), by striking "re-
14	straints" and inserting "alternatives";
15	and
16	(II) in clause (ii), by striking "by
17	the provision"; and
18	(x) in subparagraph (V), as so redes-
19	ignated, by striking the period at the end
20	and inserting a semicolon;
21	(G) in paragraph (11)—
22	(i) in subparagraph (A), by striking
23	"and" at the end;
24	(ii) in subparagraph (B), by adding
25	"and" at the end; and

1	(iii) by adding at the end the fol-
2	lowing:
3	"(C) encourage the use of community-
4	based alternatives to secure detention, including
5	programs of public and nonprofit entities re-
6	ceiving a grant under part A of title III;";
7	(H) by striking paragraph (22);
8	(I) by redesignating paragraphs (23)
9	through (28) as paragraphs (24) through (29),
10	respectively;
11	(J) by redesignating paragraphs (14)
12	through (21) as paragraphs (16) through (23),
13	respectively;
14	(K) by inserting after paragraph (13) the
15	following:
16	"(14) require that—
17	"(A) not later than 3 years after the date
18	of enactment of the Juvenile Justice and Delin-
19	quency Prevention Reauthorization Act of 2008,
20	unless a court finds, after a hearing and in
21	writing, that it is in the interest of justice, juve-
22	niles awaiting trial or other legal process who
23	are treated as adults for purposes of prosecu-
24	tion in criminal court and housed in a secure
25	facility —

1	"(i) shall not have contact with adult
2	inmates; and
3	"(ii) may not be held in any jail or
4	lockup for adults;
5	"(B) in determining under subparagraph
6	(A) whether it is in the interest of justice to
7	permit a juvenile to be held in any jail or lock-
8	up for adults, or have contact with adult in-
9	mates, a court shall consider—
10	"(i) the age of the juvenile;
11	"(ii) the physical and mental maturity
12	of the juvenile;
13	"(iii) the present mental state of the
14	juvenile, including whether the juvenile
15	presents an imminent risk of harm to the
16	juvenile;
17	"(iv) the nature and circumstances of
18	the alleged offense;
19	"(v) the juvenile's history of prior de-
20	linquent acts;
21	"(vi) the relative ability of the avail-
22	able adult and juvenile detention facilities
23	to meet the specific needs of the juvenile
24	and to protect the public;

1	"(vii) whether placement in a juvenile
2	facility will better serve the long-term in-
3	terests of the juvenile and be more likely to
4	prevent recidivism;
5	"(viii) the availability of programs de-
6	signed to treat the juvenile's behavioral
7	problems; and
8	"(ix) any other relevant factor; and
9	"(C) if a court determines under subpara-
10	graph (A) that it is in the interest of justice to
11	permit a juvenile to be held in any jail or lock-
12	up for adults, or have contact with adult in-
13	mates
14	"(i) the court shall hold a hearing not
15	less frequently than once every 30 days to
16	review whether it is still in the interest of
17	justice to permit the juvenile to be so held
18	or have such contact; and
19	"(ii) the juvenile shall not be held in
20	any jail or lockup for adults, or permitted
21	to have contact with adult inmates, for
22	more than 180 days, unless the court, in
23	writing, determines there is good cause for
24	an extension or the juvenile expressly
25	waives this limitation;

1	"(15) implement policy, practice, and system
2	improvement strategies at the State, territorial,
3	local, and tribal levels, as applicable, to identify and
4	reduce racial and ethnic disparities among youth
5	who come into contact with the juvenile justice sys-
6	tem, without establishing or requiring numerical
7	standards or quotas, by—
8	"(A) establishing coordinating bodies, com-
9	posed of juvenile justice stakeholders at the
10	State, local, or tribal levels, to oversee and mon-
11	itor efforts by States, units of local government,
12	and Indian tribes to reduce racial and ethnic
13	disparities;
14	"(B) identifying and analyzing key decision
15	points in State, local, or tribal juvenile justice
16	systems to determine which points create racial
17	and ethnic disparities among youth who come
18	into contact with the juvenile justice system;
19	"(C) developing and implementing data
20	collection and analysis systems to identify
21	where racial and ethnic disparities exist in the
22	juvenile justice system and to track and analyze
23	such disparities;
24	"(D) developing and implementing a work
25	plan that includes measurable objectives for pol-

1	icy, practice, or other system changes, based on
2	the needs identified in the data collection and
3	analysis under subparagraphs (B) and (C); and
4	"(E) publicly reporting, on an annual
5	basis, the efforts made in accordance with sub-
6	paragraphs (B), (C), and (D);"
7	(L) in paragraph (16), as so redesig-
8	nated
9	(i) by striking "adequate system" and
10	inserting "effective system";
11	(ii) by striking "requirements of para-
12	graph (11)," and all that follows through
13	"monitoring to the Administrator" and in-
14	serting "the core requirements are met,
15	and for annual reporting to the Adminis-
16	trator of such plan, including the results of
17	such monitoring and all related enforce-
18	ment and educational activities"; and
19	(iii) by striking ", in the opinion of
20	the Administrator,";
21	(M) in paragraph (17), as so redesignated,
22	by inserting "ethnicity," after "race,";
23	(N) in paragraph (24), as so redesig-
24	nated—

1	(i) in subparagraph (B), by striking
2	"and" at the end;
3	(ii) in subparagraph (C)—
4	(I) in clause (i), by striking
5	"and" at the end;
6	(II) in clause (ii), by adding
7	"and" at the end; and
8	(III) by adding at the end the
9	following:
10	"(iii) if such court determines the ju-
11	venile should be placed in a secure deten-
12	tion facility or correctional facility for vio-
13	lating such order, the court shall issue a
14	written order that—
15	"(I) identifies the valid court
16	order that has been violated;
17	"(II) specifies the factual basis
18	for determining that there is reason-
19	able cause to believe that the juvenile
20	has violated such order;
21	"(III) includes findings of fact to
22	support a determination that there is
23	no appropriate less restrictive alter-
24	native available to placing the juvenile
25	in such a facility, with due consider-

1	ation to the best interest of the juve-
2	nile; and
3	"(IV) specifies the length of time,
4	not to exceed 7 days, that the juvenile
5	may remain in a secure detention fa-
6	eility or correctional facility, and in-
7	eludes a plan for the juvenile's release
8	from such facility; and"; and
9	(iii) by adding at the end the fol-
10	lowing:
11	"(D) there are procedures in place to en-
12	sure that any juvenile held in a secure detention
13	facility or correctional facility pursuant to a
14	court order described in this paragraph does
15	not remain in custody longer than 7 days or the
16	length of time authorized by the court, which-
17	ever is shorter;";
18	(O) in paragraph (26), as so redesignated,
19	by striking "section 222(d)" and inserting "sec-
20	tion 222(e)";
21	(P) in paragraph (27), as so redesig-
22	nated
23	(i) by inserting "and in accordance
24	with confidentiality concerns," after "max-
25	imum extent practicable,"; and

1	(ii) by striking the semicolon at the
2	end and inserting the following: ", so as to
3	provide for—
4	"(A) a compilation of data reflecting infor-
5	mation on juveniles entering the juvenile justice
6	system with a prior reported history as victims
7	of child abuse or neglect through arrest, court
8	intake, probation and parole, juvenile detention,
9	and corrections; and
10	"(B) a plan to use the data described in
11	subparagraph (A) to provide necessary services
12	for the treatment of victims of child abuse and
13	neglect who have entered, or are at risk of en-
14	tering, the juvenile justice system;";
15	(Q) in paragraph (28), as so redesig-
16	nated
17	(i) by striking "establish policies" and
18	inserting "establish protocols, policies, pro-
19	cedures,"; and
20	(ii) by striking "and" at the end;
21	(R) in paragraph (29), as so redesignated,
22	by striking the period at the end and inserting
23	a semicolon; and
24	(S) by adding at the end the following:

1	"(30) provide for the coordinated use of funds
2	provided under this Act with other Federal and
3	State funds directed at juvenile delinquency preven-
4	tion and intervention programs;
5	"(31) develop policies and procedures, and pro-
6	vide training for facility staff, on evidence based and
7	promising techniques for effective behavior manage-
8	ment that are designed to eliminate the use of dan-
9	gerous practices, unreasonable restraints, and isola-
10	tion;
11	"(32) provide mental health and substance
12	abuse screening, assessment, referral, and treatment
13	for juveniles in the juvenile justice system;
14	"(33) provide procedural safeguards to adju-
15	dicated juveniles, including—
16	"(A) a written case plan for each juvenile,
17	based on an assessment of the needs of the ju-
18	venile and developed and updated in consulta-
19	tion with the juvenile, the family of the juvenile,
20	and, if appropriate, counsel for the juvenile,
21	that —
22	"(i) describes the pre-release and
23	post-release programs and reentry services
24	that will be provided to the juvenile;

1	"(ii) describes the living arrangement
2	to which the juvenile is to be discharged;
3	and
4	"(iii) establishes a plan for the enroll-
5	ment of the juvenile in post-release health
6	eare, behavioral health care, educational,
7	vocational, training, family support, public
8	assistance, and legal services programs, as
9	appropriate;
10	"(B) as appropriate, a hearing that—
11	"(i) shall take place in a family or ju-
12	venile court or another court (including a
13	tribal court) of competent jurisdiction, or
14	by an administrative body appointed or ap-
15	proved by the court, not earlier than 30
16	days before the date on which the juvenile
17	is scheduled to be released, and at which
18	the juvenile would be represented by coun-
19	sel; and
20	"(ii) shall determine the discharge
21	plan for the juvenile, including a deter-
22	mination of whether a safe, appropriate,
23	and permanent living arrangement has
24	been secured for the juvenile and whether

enrollment in health care, behavioral health

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1	eare, educational, vocational, training, fam-
2	ily support, public assistance and legal
3	services, as appropriate, has been arranged
4	for the juvenile; and
5	"(C) policies to ensure that discharge plan-
6	ning and procedures—
7	"(i) are accomplished in a timely fash-
8	ion prior to the release from custody of
9	each adjudicated juvenile; and
10	"(ii) do not delay the release from
11	custody of the juvenile; and
12	"(34) provide a description of the use by the
13	State of funds for reentry and aftercare services for
14	juveniles released from the juvenile justice system."
15	(2) in subsection (e)—
16	(A) in the matter preceding paragraph
17	(1)—
18	(i) by striking "applicable require-
19	ments of paragraphs (11), (12), (13), and
20	(22) of subsection (a)" and inserting "core
21	requirements"; and
22	(ii) by striking "2001, then" and in-
23	serting "2008";
24	(B) in paragraph (1), by striking ", and"
25	at the end and inserting a semicolon;

1	$\frac{\text{(C) in paragraph }(2)(B)(ii)}{}$
2	(i) by inserting ", administrative,"
3	after "appropriate executive"; and
4	(ii) by striking the period at the end
5	and inserting ", as specified in section
6	222(e); and"; and
7	(D) by adding at the end the following:
8	"(3) the State shall submit to the Adminis-
9	trator a report detailing the reasons for noncompli-
10	ance with the core requirements, including the plan
11	of the State to regain full compliance, and the State
12	shall make publicly available such report, not later
13	than 30 days after the date on which the Adminis-
14	trator approves the report, by posting the report or
15	a publicly available website.";
16	(3) in subsection (d)—
17	(A) by striking "section 222(d)" and in-
18	serting "section 222(e)";
19	(B) by striking "described in paragraphs
20	(11), (12), (13) and (22) of subsection (a)" and
21	inserting "described in the core requirements"
22	and
23	(C) by striking "the requirements under
24	paragraphs (11), (12), (13) and (22) of sub-

1	section (a)" and inserting "the core require-
2	ments"; and
3	(4) by striking subsection (f) and inserting the
4	following:
5	"(f) Compliance Determination.—Not later than
6	60 days after the date of receipt of information indicating
7	that a State may be out of compliance with any of the
8	core requirements, the Administrator shall—
9	"(1) determine whether the State is in compli-
10	ance with the core requirements;
11	"(2) issue a public report describing the deter-
12	mination described in paragraph (1), including a
13	summary of the information on which the determina-
14	tion is based and the actions to be taken by the Ad-
15	ministrator (including a description of any reduction
16	imposed under subsection (e)); and
17	"(3) make the report described in paragraph
18	(2) available on a publicly available website.
19	"(g) Technical Assistance.—
20	"(1) Organization of state advisory
21	GROUP MEMBER REPRESENTATIVES.—The Adminis-
22	trator shall provide technical and financial assist-
23	ance to an agency, institution, or organization to as-
24	sist in earrying out the activities described in para-
25	graph (3). The functions and activities of an agency,

1	institution, or organization under this subsection
2	shall not be subject to the Federal Advisory Com-
3	mittee Act.
4	"(2) Composition.—To be eligible to receive
5	assistance under this subsection, an agency, institu-
6	tion, or organization shall—
7	"(A) be governed by individuals who—
8	"(i) have been appointed by a chief
9	executive of a State to serve as a member
10	of a State advisory group established
11	under subsection (a)(3); and
12	"(ii) are elected to serve as a gov-
13	erning officer of such an agency, institu-
14	tion, or organization by a majority of the
15	member Chairs (or the designees of the
16	member Chairs) of all State advisory
17	groups established under subsection (a)(3);
18	"(B) include member representatives—
19	"(i) from a majority of the State advi-
20	sory groups established under subsection
21	(a)(3); and
22	"(ii) who are representative of region-
23	ally and demographically diverse State ju-
24	risdictions; and

1	"(C) annually seek advice from the Chairs
2	(or the designees of the member Chairs) of each
3	State advisory group established under sub-
4	section (a)(3) to implement the advisory func-
5	tions specified in subparagraphs (D) and (E) of
6	paragraph (3) of this subsection.
7	"(3) ACTIVITIES.—To be eligible to receive as-
8	sistance under this subsection, an agency, institu-
9	tion, or organization shall agree to—
10	"(A) conduct an annual conference of the
11	member representatives of the State advisory
12	groups established under subsection (a)(3) for
13	purposes relating to the activities of such State
14	advisory groups;
15	"(B) disseminate information, data, stand-
16	ards, advanced techniques, and program mod-
17	els;
18	"(C) review Federal policies regarding ju-
19	venile justice and delinquency prevention;
20	"(D) advise the Administrator regarding
21	particular functions or aspects of the work of
22	the Office; and
23	"(E) advise the President and Congress re-
24	garding State perspectives on the operation of

1	the Office and Federal legislation relating to ju-
2	venile justice and delinquency prevention.".
3	SEC. 206. AUTHORITY TO MAKE GRANTS.
4	Section 241(a) of the Juvenile Justice and Delin-
5	quency Prevention Act of 1974 (42 U.S.C. 5651(a)) is
6	amended—
7	(1) in paragraph (1), by inserting "status of-
8	fenders," before "juvenile offenders, and juveniles";
9	(2) in paragraph (5), by striking "juvenile of-
10	fenders and juveniles" and inserting "status offend-
11	ers, juvenile offenders, and juveniles";
12	(3) in paragraph (10), by inserting ", including
13	juveniles with disabilities" before the semicolon;
14	(4) in paragraph (17), by inserting "truancy
15	prevention and reduction," after "mentoring,";
16	(5) in paragraph (24), by striking "and" at the
17	end;
18	(6) by redesignating paragraph (25) as para-
19	graph (26); and
20	(7) by inserting after paragraph (24) the fol-
21	lowing:
22	"(25) projects that support the establishment of
23	partnerships between a State and a university, insti-
24	tution of higher education, or research center de-
25	signed to improve the recruitment, selection, train-

1	ing, and retention of professional personnel in the
2	fields of medicine, law enforcement, judiciary, juve-
3	nile justice, social work and child protection, edu-
4	eation, and other relevant fields who are engaged in
5	or intend to work in, the field of prevention, identi-
6	fication, and treatment of delinquency; and".
7	SEC. 207. RESEARCH AND EVALUATION; STATISTICAL
8	ANALYSES; INFORMATION DISSEMINATION.
9	(a) In General.—Section 251 of the Juvenile Jus-
10	tice and Delinquency Prevention Act of 1974 (42 U.S.C.
11	5661) is amended—
12	(1) in subsection (a)—
13	(A) in paragraph (1)—
14	(i) in the matter proceeding subpara-
15	graph (A), by striking "may" and inserting
16	"shall";
17	(ii) in subparagraph (A), by striking
18	"plan and identify" and inserting "annu-
19	ally provide a written and publicly avail-
20	able plan to identify"; and
21	(iii) in subparagraph (B)—
22	(I) by amending clause (iii) to
23	read as follows:
24	"(iii) successful efforts to prevent status
25	offenders and first-time miner offenders from

1	subsequent involvement with the criminal jus-
2	tice system;";
3	(II) by amending clause (vii) to
4	read as follows:
5	"(vii) the prevalence and duration of be-
6	havioral health needs (including mental health,
7	substance abuse, and co-occurring disorders)
8	among juveniles pre-placement and post-place-
9	ment when held in the custody of secure deten-
10	tion and corrections facilities, including an ex-
11	amination of the effects of confinement;";
12	(III) by redesignating clauses
13	(ix), (x), and (xi) as clauses (xi), (xii),
14	and (xiii), respectively; and
15	(IV) by inserting after clause
16	(viii) the following:
17	"(ix) training efforts and reforms that
18	have produced reductions in or elimination of
19	the use of dangerous practices;
20	"(x) methods to improve the recruitment,
21	selection, training, and retention of professional
22	personnel in the fields of medicine, law enforce-
23	ment, judiciary, juvenile justice, social work and
24	child protection, education, and other relevant
25	fields who are engaged in, or intend to work in,

1	the field of prevention, identification, and treat-
2	ment of delinquency;"; and
3	(B) in paragraph (4)—
4	(i) in the matter preceding subpara-
5	graph (A), by inserting "and not later than
6	1 year after the date of enactment of the
7	Juvenile Justice and Delinquency Preven-
8	tion Reauthorization Act of 2008" after
9	"date of enactment of this paragraph";
10	(ii) in subparagraph (F), by striking
11	"and" at the end;
12	(iii) in subparagraph (G), by striking
13	the period at the end and inserting a semi-
14	colon; and
15	(iv) by adding at the end the fol-
16	lowing:
17	"(H) a description of the best practices in dis-
18	charge planning; and
19	"(I) an assessment of living arrangements for
20	juveniles who cannot return to the homes of the ju-
21	veniles.";
22	(2) in subsection (b), in the matter preceding
23	paragraph (a), by striking "may" and inserting
24	"shall"; and
25	(3) by adding at the end the following:

1	"(f) NATIONAL RECIDIVISM MEASURE.—The Admin-
2	istrator shall—
3	"(1) establish a uniform method of data collec-
4	tion and technology that States shall use to evaluate
5	data on juvenile recidivism on an annual basis;
6	"(2) establish a common national juvenile re-
7	cidivism measurement system; and
8	"(3) make cumulative juvenile recidivism data
9	that is collected from States available to the pub-
10	lie.''.
11	(b) Studies.—
12	(1) In General.—The Administrator shall con-
13	duct a study and publish a report on the differences
14	between male and female juvenile offenders that in-
15	eludes analyses of—
16	(A) risk factors specific to the development
17	of delinquent behavior in girls;
18	(B) the mental health needs of delinquent
19	girls and girls at risk of delinquency;
20	(C) delinquency prevention and interven-
21	tion programs that are effective among girls;
22	and
23	(D) how prevention and intervention pro-
24	grams for delinquent girls and girls at-risk of
25	delinquency can be made more effective.

1	(2) Assessment of treating juveniles as
2	ADULTS.—The Administrator shall—
3	(A) not later than 3 years after the date
4	of enactment of this Act, assess the effective-
5	ness of the practice of treating juveniles as
6	adults for purposes of prosecution in criminal
7	court; and
8	(B) not later than 42 months after the
9	date of enactment of this Act, submit to Con-
10	gress and the President, and make publicly
11	available, a report on the findings and conclu-
12	sions of the assessment under subparagraph
13	(A) and any recommended changes in law iden-
14	tified as a result of the assessment under sub-
15	$\frac{\text{paragraph}}{(A)}$.
16	(3) Outcome study of former juvenile
17	OFFENDERS.—The Administrator shall conduct a
18	study of adjudicated juveniles and publish a report
19	on the outcomes for juveniles who have reintegrated
20	into the community, which shall include information
21	on the outcomes relating to family reunification,
22	housing, education, employment, health care, behav-
23	ioral health care, and repeat offending.
24	(4) Definition of Administrator.—In this
25	subsection, the term "Administrator" means the

1	head of the Office of Juvenile Justice and Delin-
2	quency Prevention.
3	SEC. 208. TRAINING AND TECHNICAL ASSISTANCE.
4	Section 252 of the Juvenile Justice and Delinquency
5	Prevention Act of 1974 (42 U.S.C. 5662) is amended—
6	(1) in subsection (a)—
7	(A) in the matter preceding paragraph (1),
8	by striking "may";
9	(B) in paragraph (1), by inserting "shall"
10	before "develop and carry out projects"; and
11	(C) in paragraph (2), by inserting "may"
12	before "make grants to and contracts with";
13	(2) in subsection (b)—
14	(A) in the matter preceding paragraph (1),
15	by striking "may";
16	(B) in paragraph (1)—
17	(i) by inserting "shall" before "de-
18	velop and implement projects"; and
19	(ii) by striking "and" at the end;
20	(C) in paragraph (2)—
21	(i) by inserting "may" before "make
22	grants to and contracts with"; and
23	(ii) by striking the period at the end
24	and inserting a semicolon; and
25	(D) by adding at the end the following:

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"(3) shall provide technical assistance to States 2 and units of local government on achieving compli-3 ance with the amendments made by the Juvenile 4 Justice and Delinquency Prevention Reauthorization 5 Act of 2008; and

> "(4) shall provide technical assistance to States in support of efforts to establish partnerships between the State and a university, institution of higher education, or research center designed to improve the recruitment, selection, training, and retention of professional personnel in the fields of medicine, law enforcement, judiciary, juvenile justice, social work and child protection, education, and other relevant fields who are engaged in, or intend to work in, the field of prevention, identification, and treatment of delinquency."; and

(3) by adding at the end the following:

18 "(d) Technical Assistance to States Regard-

ING LEGAL REPRESENTATION OF CHILDREN.—The Ad-19

ministrator shall develop and issue standards of practice

for attorneys representing children, and ensure that the 21

22 standards are adapted for use in States.

"(e) Training and Technical Assistance for 23

Local and State Juvenile Detention and Correc-

TIONS PERSONNEL.—The Administrator shall coordinate

- 1 training and technical assistance programs with juvenile
- 2 detention and corrections personnel of States and units
- 3 of local government to promote evidence based and prom-
- 4 ising methods for improving conditions of juvenile confine-
- 5 ment, including those that are designed to minimize the
- 6 use of dangerous practices, unreasonable restraints, and
- 7 isolation.
- 8 "(f) Training and Technical Assistance To
- 9 Support Mental Health or Substance Abuse
- 10 Treatment Including Home-Based or Community-
- 11 Based Care.—The Administrator shall provide training
- 12 and technical assistance, in conjunction with the appro-
- 13 priate public agencies, to individuals involved in making
- 14 decisions regarding the disposition of cases for youth who
- 15 enter the juvenile justice system, including—
- 16 "(1) juvenile justice intake personnel;
- 17 <u>"(2) probation officers;</u>
- 18 "(3) juvenile court judges and court services
- 19 personnel;
- 20 "(4) prosecutors and court-appointed counsel;
- 21 and
- 22 "(5) family members of juveniles and family ad-
- 23 vocates.".

1	SEC. 209. INCENTIVE GRANTS FOR STATE AND LOCAL PRO-
2	GRAMS.
3	Title H of the Juvenile Justice and Delinquency Pre-
4	vention Act of 1974 (42 U.S.C. 5611 et seq.) is amend-
5	ed—
6	(1) by redesignating part F as part G; and
7	(2) by inserting after part E the following:
8	"PART F—INCENTIVE GRANTS FOR STATE AND
9	LOCAL PROGRAMS
10	"SEC. 271. INCENTIVE GRANTS.
11	"(a) Incentive Grant Funds.—The Administrator
12	may make incentive grants to a State, unit of local govern-
13	ment, or combination of States and local governments to
14	assist a State, unit of local government, or combination
15	thereof in carrying out an activity identified in subsection
16	(b)(1).
17	"(b) Use of Funds.—
18	"(1) In General.—An incentive grant made by
19	the Administrator under this section may be used
20	to
21	"(A) increase the use of evidence based or
22	promising prevention and intervention pro-
23	grams;
24	"(B) improve the recruitment, selection,
25	training, and retention of professional personnel
26	(including in the fields of medicine, law enforce-

ment, judiciary, juvenile justice, social work, and child prevention) who are engaged in, or intend to work in, the field of prevention, intervention, and treatment of juveniles to reduce delinquency;

"(C) establish a partnership between juvenile justice agencies of a State or unit of local
government and mental health authorities of
State or unit of local government to establish
and implement programs to ensure there are
adequate mental health and substance abuse
screening, assessment, referral, treatment, and
after-care services for juveniles who come into
contact with the justice system;

"(D) provide training, in conjunction with the public or private agency that provides mental health services, to individuals involved in making decisions involving youth who enter the juvenile justice system (including intake personnel, law enforcement, prosecutors, juvenile court judges, public defenders, mental health and substance abuse service providers and administrators, probation officers, and parents) that focuses on—

1	"(i) the availability of screening and
2	assessment tools and the effective use of
3	such tools;
4	"(ii) the purpose, benefits, and need
5	to increase availability of mental health or
6	substance abuse treatment programs (in-
7	cluding home-based and community-based
8	programs) available to juveniles within the
9	jurisdiction of the recipient;
10	"(iii) the availability of public and pri-
11	vate services available to juveniles to pay
12	for mental health or substance abuse treat-
13	ment programs; or
14	"(iv) the appropriate use of effective
15	home-based and community-based alter-
16	natives to juvenile justice or mental health
17	system institutional placement; and
18	"(E) provide services to juveniles with
19	mental health or substance abuse disorders who
20	are at risk of coming into contact with the jus-
21	tice system.
22	"(2) Coordination and Administration.—A
23	State or unit of local government receiving a grant
24	under this section shall ensure that—

1	"(A) the use of the grant under this sec-
2	tion is developed as part of the State plan re-
3	quired under section 223(a); and
4	"(B) not more than 5 percent of the
5	amount received under this section is used for
6	administration of the grant under this section.
7	"(c) APPLICATION.—
8	"(1) In General.—A State or unit of local
9	government desiring a grant under this section shall
10	submit an application at such time, in such manner,
11	and containing such information as the Adminis-
12	trator may prescribe.
13	"(2) Contents.—In accordance with guide-
14	lines that shall be established by the Administrator,
15	each application for incentive grant funding under
16	this section shall—
17	"(A) describe any activity or program the
18	funding would be used for and how the activity
19	or program is designed to carry out 1 or more
20	of the activities described in subsection (b);
21	"(B) if any of the funds provided under
22	the grant would be used for evidence based or
23	promising prevention or intervention programs,
24	include a detailed description of the studies,
25	findings, or practice knowledge that support the

1	assertion that such programs qualify as evi-
2	dence based or promising; and
3	"(C) for any program for which funds pro-
4	vided under the grant would be used that is not
5	evidence based or promising, include a detailed
6	description of any studies, findings, or practice
7	knowledge which support the effectiveness of
8	the program.".
9	SEC. 210. AUTHORIZATION OF APPROPRIATIONS.
10	Section 299 of the Juvenile Justice and Delinquency
11	Prevention Act of 1974 (42 U.S.C. 5671) is amended—
12	(1) in subsection (a)—
13	(A) in the subsection heading, by striking
14	"Parts C and E" and inserting "Parts C, E,
15	AND F";
16	(B) in paragraph (1), by striking "this
17	title" and all that follows and inserting the fol-
18	lowing: "this title—
19	"(A) \$196,700,000 for fiscal year 2009;
20	"(B) \$245,900,000 for fiscal year 2010;
21	"(C) \$295,100,000 for fiscal year 2011;
22	"(D) \$344,300,000 for fiscal year 2012; and
23	"(E) \$393,500,000 for fiscal year 2013."; and

(C) in paragraph (2), in the matter pre-

2	ceding subparagraph (A), by striking "parts (
3	and E" and inserting "parts C, E, and F";
4	(2) in subsection (b), by striking "fiscal years
5	2003, 2004, 2005, 2006, and 2007" and inserting
6	"fiscal years 2009, 2010, 2011, 2012, and 2013";
7	(3) in subsection (e), by striking "fiscal years
8	2003, 2004, 2005, 2006, and 2007" and inserting
9	"fiscal years 2009, 2010, 2011, 2012, and 2013";
10	(4) by redesignating subsection (d) as sub-
11	section (e); and
12	(5) by inserting after subsection (e) the fol-
13	lowing:
14	"(d) Authorization of Appropriations for
15	PART F. There are authorized to be appropriated to
16	carry out part F, and authorized to remain available until
17	expended, \$60,000,000 for each of fiscal years 2009
18	2010, 2011, 2012, and 2013. Of the sums that are appro-
19	priated for a fiscal year to earry out part F, not less than
20	50 percent shall be used to fund programs that are ear-
21	rying out an activity described in subparagraph (C), (D)
22	or (E) of section 271(b)(1).".
23	SEC. 211. ADMINISTRATIVE AUTHORITY.
24	Section 299A(e) of the Juvenile Justice and Delin-
25	quency Prevention Act of 1974 (42 U.S.C. 5672(e)) is

1	amended by striking "requirements described in para-
2	graphs (11), (12), and (13) of section 223(a)" and insert-
3	ing "core requirements".
4	SEC. 212. TECHNICAL AND CONFORMING AMENDMENTS.
5	The Juvenile Justice and Delinquency Prevention Act
6	of 1974 (42 U.S.C. 5601 et seq.) is amended—
7	(1) in section 204(b)(6), by striking "section
8	223(a)(15)" and inserting "section 223(a)(16)";
9	(2) in section 246(a)(2)(D), by striking "section
10	222(c)" and inserting "section 222(d)"; and
11	(3) in section 299D(b), of by striking "section
12	222(e)" and inserting "section 222(d)".
13	TITLE III—INCENTIVE GRANTS
13 14	FOR LOCAL DELINQUENCY
14	
14 15	FOR LOCAL DELINQUENCY
14 15 16	FOR LOCAL DELINQUENCY PREVENTION PROGRAMS
14 15 16 17	FOR LOCAL DELINQUENCY PREVENTION PROGRAMS SEC. 301. DEFINITIONS.
14 15 16 17	FOR LOCAL DELINQUENCY PREVENTION PROGRAMS SEC. 301. DEFINITIONS. Section 502 of the Incentive Grants for Local Delin-
114 115 116 117 118	FOR LOCAL DELINQUENCY PREVENTION PROGRAMS SEC. 301. DEFINITIONS. Section 502 of the Incentive Grants for Local Delinquency Prevention Programs Act of 2002 (42 U.S.C.
14 15 16 17 18 19 20	FOR LOCAL DELINQUENCY PREVENTION PROGRAMS SEC. 301. DEFINITIONS. Section 502 of the Incentive Grants for Local Delinquency Prevention Programs Act of 2002 (42 U.S.C. 5781) is amended—
14 15 16 17 18 19 20 21	FOR LOCAL DELINQUENCY PREVENTION PROGRAMS SEC. 301. DEFINITIONS. Section 502 of the Incentive Grants for Local Delinquency Prevention Programs Act of 2002 (42 U.S.C. 5781) is amended— (1) in the section heading, by striking "DEFI-
14 15 16 17	FOR LOCAL DELINQUENCY PREVENTION PROGRAMS SEC. 301. DEFINITIONS. Section 502 of the Incentive Grants for Local Delinquency Prevention Programs Act of 2002 (42 U.S.C. 5781) is amended— (1) in the section heading, by striking "DEFINITION" and inserting "DEFINITIONS"; and
14 15 16 17 18 19 20 21	FOR LOCAL DELINQUENCY PREVENTION PROGRAMS SEC. 301. DEFINITIONS. Section 502 of the Incentive Grants for Local Delinquency Prevention Programs Act of 2002 (42 U.S.C. 5781) is amended— (1) in the section heading, by striking "DEFINITIONS"; and (2) by striking "this title, the term" and insert-

1	for the purpose of providing guidance, support, and
2	encouragement aimed at developing the character of
3	the youths, where the adult and youths meet regu-
4	larly for not less than 4 hours each month for not
5	less than a 9-month period; and
6	"(2) the term".
7	SEC. 302. GRANTS FOR DELINQUENCY PREVENTION PRO-
8	GRAMS.
9	Section 504(a) of the Incentive Grants for Local De-
10	linquency Prevention Programs Act of 2002 (42 U.S.C.
11	5783(a)) is amended—
12	(1) in paragraph (7), by striking "and" at the
13	end;
14	(2) in paragraph (8), by striking the period at
15	the end and inserting "; and"; and
16	(3) by adding at the end the following:
17	"(9) mentoring programs.".
18	SEC. 303. AUTHORIZATION OF APPROPRIATIONS.
19	Section 505 of the Incentive Grants for Local Delin-
20	quency Prevention Programs Act of 2002 (42 U.S.C.
21	5784) is amended to read as follows:
22	"SEC. 505. AUTHORIZATION OF APPROPRIATIONS.
23	"There are authorized to be appropriated to carry out
24	this title—
25	"(1) \$272,200,000 for fiscal year 2009:

- 1 $\frac{\text{"(2)}}{322,800,000}$ for fiscal year 2010;
- 2 "(3) \$373,400,000 for fiscal year 2011;
- 3 "(4) \$424,000,000 for fiscal year 2012; and
- 4 "(5) \$474,600,000 for fiscal year 2013.".

5 SEC. 304. TECHNICAL AND CONFORMING AMENDMENT.

- 6 The Juvenile Justice and Delinquency Prevention Act
- 7 of 1974 is amended by striking title V, as added by the
- 8 Juvenile Justice and Delinquency Prevention Act of 1974
- 9 (Public Law 93–415; 88 Stat. 1133) (relating to miscella-
- 10 neous and conforming amendments).
- 11 SECTION 1. SHORT TITLE.
- 12 This Act may be cited as the "Juvenile Justice and
- 13 Delinquency Prevention Reauthorization Act of 2008".
- 14 SEC. 2. TABLE OF CONTENTS.
- 15 The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.

TITLE I—FINDINGS AND DECLARATION OF PURPOSE

- Sec. 101. Findings.
- Sec. 102. Purposes.
- Sec. 103. Definitions.

TITLE II—JUVENILE JUSTICE AND DELINQUENCY PREVENTION

- Sec. 201. Concentration of Federal efforts.
- Sec. 202. Coordinating Council on Juvenile Justice and Delinquency Prevention.
- Sec. 203. Annual report.
- Sec. 204. Allocation of funds.
- Sec. 205. State plans.
- Sec. 206. Authority to make grants.
- Sec. 207. Grants to Indian tribes.
- Sec. 208. Research and evaluation; statistical analyses; information dissemination.
- Sec. 209. Training and technical assistance.
- Sec. 210. Incentive grants for State and local programs.
- Sec. 211. Authorization of appropriations.

Sec. 212. Administrative authority.

Sec. 213. Technical and conforming amendments.

TITLE III—INCENTIVE GRANTS FOR LOCAL DELINQUENCY PREVENTION PROGRAMS

Sec. 301. Definitions.

Sec. 302. Grants for delinquency prevention programs.

Sec. 303. Authorization of appropriations.

Sec. 304. Technical and conforming amendment.

1 TITLE I—FINDINGS AND 2 DECLARATION OF PURPOSE

- 3 **SEC. 101. FINDINGS.**
- 4 Section 101 of the Juvenile Justice and Delinquency
- 5 Prevention Act of 1974 (42 U.S.C. 5601) is amended to read
- 6 as follows:
- 7 "SEC. 101. FINDINGS.
- 8 "Congress finds the following:
- 9 "(1) A growing body of adolescent development
- 10 research supports the use of developmentally appro-
- 11 priate services and sanctions for youth in the juvenile
- justice system and those at risk for delinquent behav-
- ior to help prevent youth crime and to successfully in-
- 14 tervene with youth who have already entered the sys-
- 15 tem.
- 16 "(2) Research has shown that targeted invest-
- 17 ments to redirect offending juveniles onto a different
- path are cost effective and can help reduce juvenile re-
- 19 *cidivism and adult crime.*
- 20 "(3) Minorities are disproportionately rep-
- 21 resented in the juvenile justice system.

1	"(4) Between 1990 and 2004, the number of
2	youth in adult jails increased by 208 percent.
3	"(5) Every day in the United States, an average
4	of 7,500 youth are incarcerated in adult jails.
5	"(6) Youth who have been previously tried as
6	adults are, on average, 34 percent more likely to com-
7	mit crimes than youth retained in the juvenile justice
8	system.
9	"(7) Research has shown that every dollar spent
10	on evidence based programs can yield up to \$13 in
11	$cost\ savings.$
12	"(8) Each child prevented from engaging in re-
13	peat criminal offenses can save the community
14	\$1,700,000 to \$3,400,000.
15	"(9) Youth are 19 times more likely to commit
16	suicide in jail than youth in the general population
17	and 36 times more likely to commit suicide in an
18	adult jail than in a juvenile detention facility.
19	"(10) Seventy percent of youth in detention are
20	held for nonviolent charges, and more than 2/3 are
21	charged with property offenses, public order offenses,
22	technical probation violations, or status offenses, such

as truancy, running away, or breaking curfew.

1	"(11) The prevalence of mental disorders among
2	youth in juvenile justice systems is 2 to 3 times high-
3	er than among youth in the general population.
4	"(12) Eighty percent of juveniles in juvenile jus-
5	tice systems have a nexus to substance abuse.
6	"(13) The proportion of girls entering the justice
7	system has increased steadily over the past several
8	decades, rising from 20 percent in 1980 to 29 percent
9	in 2003.".
10	SEC. 102. PURPOSES.
11	Section 102 of the Juvenile Justice and Delinquency
12	Prevention Act of 1974 (42 U.S.C. 5602) is amended—
13	(1) in paragraph (2), by striking "and" at the
14	end;
15	(2) in paragraph (3), by striking the period at
16	the end and inserting "; and"; and
17	(3) by adding at the end the following:
18	"(4) to support a continuum of programs (in-
19	cluding delinquency prevention, intervention, mental
20	health and substance abuse treatment, and aftercare)
21	to address the needs of at-risk youth and youth who
22	come into contact with the justice system.".
23	SEC. 103. DEFINITIONS.
24	Section 103 of the Juvenile Justice and Delinquency
25	Prevention Act of 1974 (42 U.S.C. 5603) is amended—

1	(1) in paragraph (8), by amending subpara-
2	graph (C) to read as follows:
3	"(C) an Indian tribe; or";
4	(2) by amending paragraph (18) to read as fol-
5	lows:
6	"(18) the term 'Indian tribe' has the meaning
7	given that term in section 4 of the Indian Self-Deter-
8	mination and Education Assistance Act (25 U.S.C.
9	450b);";
10	(3) in paragraph (22), by striking "or confine
11	adults" and all that follows and inserting "or confine
12	adult inmates;";
13	(4) by amending paragraph (26) to read as fol-
14	lows:
15	"(26) the term 'adult inmate'—
16	"(A) means an individual who—
17	"(i) has reached the age of full crimi-
18	nal responsibility under applicable State
19	law; and
20	"(ii) has been arrested and is in cus-
21	tody for or awaiting trial on a criminal
22	charge, or is convicted of a criminal charge
23	offense; and
24	"(B) does not include an individual who—

1	"(i) at the time of the time of the of-
2	fense, was younger than the maximum age
3	at which a youth can be held in a juvenile
4	facility under applicable State law; and
5	"(ii) was committed to the care and
6	custody of a juvenile correctional agency by
7	a court of competent jurisdiction or by op-
8	eration of applicable State law;";
9	(5) in paragraph (28), by striking "and" at the
10	end;
11	(6) in paragraph (29), by striking the period at
12	the end and inserting a semicolon; and
13	(7) by adding at the end the following:
14	"(30) the term 'core requirements' means the re-
15	quirements described in paragraphs (11), (12), (13),
16	and (15) of section 223(a);
17	"(31) the term 'chemical agent' means a spray
18	used to temporarily incapacitate a person, including
19	oleoresin capsicum spray, tear gas, and 2-
20	$chlor obenzal malo nonitrile\ gas;$
21	"(32) the term 'isolation'—
22	"(A) means any instance in which a youth
23	is confined alone for more than 15 minutes in a
24	room or cell; and

1	"(B) does not include confinement during
2	regularly scheduled sleeping hours, or for not
3	more than 1 hour during any 24-hour period, in
4	the room or cell in which the youth usually
5	sleeps, protective confinement (for injured youths
6	or youths whose safety is threatened), separation
7	based on an approved treatment program, con-
8	finement that is requested by the youth, or the
9	separation of the youth from a group in a non-
10	locked setting for the purpose of calming;
11	"(33) the term 'restraint' has the meaning given
12	that term in section 591 of the Public Health Service
13	Act (42 U.S.C. 290ii);
14	"(34) the term 'evidence based' means a program
15	or practice that is demonstrated to be effective and
16	that—
17	"(A) is based on a clearly articulated and
18	empirically supported theory;
19	"(B) has measurable outcomes, including a
20	detailed description of what outcomes were pro-
21	duced in a particular population; and
22	"(C) has been scientifically tested, optimally
23	through randomized control studies or compari-
24	son group studies;

1	"(35) the term 'promising' means a program or
2	practice that is demonstrated to be effective based on
3	positive outcomes from 1 or more objective evalua-
4	tions, as documented in writing to the Administrator;
5	and
6	"(36) the term 'dangerous practice' means an
7	act, procedure, or program that creates an unreason-
8	able risk of physical injury, pain, or psychological
9	harm to a juvenile subjected to the act, procedure, or
10	program.".
11	TITLE II—JUVENILE JUSTICE
12	AND DELINQUENCY PREVEN-
13	TION
14	SEC. 201. CONCENTRATION OF FEDERAL EFFORTS.
15	Section $204(a)(2)(B)(i)$ of the Juvenile Justice and De-
16	linquency Prevention Act of 1974 (42 U.S.C.
17	5614(a)(2)(B)(i)) is amended by striking "240 days after
18	the date of enactment of this paragraph" and inserting
19	"July 2, 2009".
20	SEC. 202. COORDINATING COUNCIL ON JUVENILE JUSTICE
21	AND DELINQUENCY PREVENTION.
22	Section 206 of the Juvenile Justice and Delinquency
23	Prevention Act of 1974 (42 U.S.C. 5616) is amended—
24	(1) in subsection (a)—
25	(A) in paragraph (1)—

1	(i) by inserting "the Administrator of
2	the Substance Abuse and Mental Health
3	Services Administration, the Secretary of
4	Defense, the Secretary of Agriculture," after
5	"the Secretary of Health and Human Serv-
6	ices,"; and
7	(ii) by striking "Commissioner of Im-
8	migration and Naturalization" and insert-
9	ing "Assistant Secretary for Immigration
10	and Customs Enforcement"; and
11	(B) in paragraph (2)(A), by inserting "(in-
12	cluding at least 1 representative from the mental
13	health fields)" after "field of juvenile justice";
14	and
15	(2) in subsection (c)—
16	(A) in paragraph (1), by striking "para-
17	graphs (12)(A), (13), and (14) of section 223(a)
18	of this title" and inserting "the core require-
19	ments"; and
20	(B) in paragraph (2)—
21	(i) in the matter preceding subpara-
22	graph (A), by inserting ", on an annual
23	basis" after "collectively";
24	(ii) in subparagraph (A), by striking
25	"and" at the end:

1	(iii) in subparagraph (B),
2	(I) by striking "180 days after the
3	date of the enactment of this para-
4	graph" and inserting "May 3, 2009";
5	(II) by striking "Committee on
6	Education and the Workforce" and in-
7	serting "Committee on Education and
8	Labor"; and
9	(III) by striking the period and
10	inserting "; and"; and
11	(iv) by adding at the end the following:
12	"(C) not later than 120 days after the comple-
13	tion of the last meeting in any fiscal year, submit to
14	Congress a report regarding the recommendations de-
15	scribed in subparagraph (A), which shall—
16	"(i) include a detailed account of the activi-
17	ties conducted by the Council during the fiscal
18	year, including a complete detailed accounting of
19	expenses incurred by the Coordinating Council to
20	conduct operations in accordance with this sec-
21	tion;
22	"(ii) be published on the websites of the De-
23	partment of Justice and the Coordinating Coun-
24	$cil;\ and$

1	"(iii) be in addition to the annual report
2	required by section 207.".
3	SEC. 203. ANNUAL REPORT.
4	Section 207 of the Juvenile Justice and Delinquency
5	Prevention Act of 1974 (42 U.S.C. 5617) is amended—
6	(1) in the matter preceding paragraph (1), by
7	striking "a fiscal year" and inserting "each fiscal
8	year'';
9	(2) in paragraph (1)—
10	(A) in subparagraph (B), by inserting
11	", ethnicity," after "race";
12	(B) in subparagraph (E), by striking "and"
13	at the end;
14	$(C)\ in\ subparagraph\ (F)$ —
15	(i) by inserting "and other" before
16	"disabilities,"; and
17	(ii) by striking the period at the end
18	and inserting a semicolon; and
19	(D) by adding at the end the following:
20	"(G) a summary of data from 1 month of
21	the applicable fiscal year of the use of restraints
22	and isolation upon juveniles held in the custody
23	of secure detention and correctional facilities op-
24	erated by a State or unit of local government;

1	"(H) the number of juveniles released from
2	custody and the type of living arrangement to
3	which each such juvenile was released; and
4	"(I) the number of status offense cases peti-
5	tioned to court, number of status offenders held
6	in secure detention, the findings used to justify
7	the use of secure detention, and the average pe
8	riod of time a status offender was held in secure
9	detention"; and
10	(3) by adding at the end the following:
11	"(5) A description of the criteria used to deter-
12	mine what programs qualify as evidence based and
13	promising programs under this title and title V and
14	a comprehensive list of those programs the Adminis
15	trator has determined meet such criteria.
16	"(6) A description of funding provided to Indian
17	tribes under this Act, including direct Federal grants
18	and funding provided to Indian tribes through o
19	State or unit of local government.
20	"(7) An analysis and evaluation of the interna
21	controls at Office of Juvenile Justice and Delinquence

"(7) An analysis and evaluation of the internal controls at Office of Juvenile Justice and Delinquency Prevention to determine if grantees are following the requirements of Office of Juvenile Justice and Delinquency Prevention grant programs and what remedial action Office of Juvenile Justice and Delin-

quency Prevention has taken to recover any grant
funds that are expended in violation of the grant programs, including instances where supporting documentation was not provided for cost reports, where
unauthorized expenditures occurred, and where
subreceipients of grant funds were not compliant with
program requirements.

"(8) An analysis and evaluation of the total amount of payments made to grantees that were recouped by the Office of Juvenile Justice and Delinquency Prevention from grantees that were found to be in violation of policies and procedures of the Office of Juvenile Justice and Delinquency Prevention grant programs. This analysis shall include the full name and location of the grantee, the violation of the program found, the amount of funds sought to be recouped by the Office of Juvenile Justice and Delinquency Prevention, and the actual amount recouped by the Office of Juvenile Justice and Delinquency Prevention."

21 SEC. 204. ALLOCATION OF FUNDS.

- (a) TECHNICAL ASSISTANCE.—Section 221(b)(1) of the
 Juvenile Justice and Delinquency Prevention Act of 1974
 (42 U.S.C. 5631(b)(1)) is amended by striking "2 percent"
- 25 and inserting "5 percent".

1	(b) Other Allocations.—Section 222 of the Juve-
2	nile Justice and Delinquency Prevention Act of 1974 (42
3	U.S.C. 5632) is amended—
4	(1) in subsection (a)(1), by striking "age eight-
5	een." and inserting "18 years of age, based on the
6	most recent census data to monitor any significant
7	changes in the relative population of people under 18
8	years of age occurring in the States.";
9	(2) by redesignating subsections (c) and (d) as
10	subsections (d) and (e), respectively;
11	(3) by inserting after subsection (b) the fol-
12	lowing:
13	" $(c)(1)$ If any amount allocated under subsection (a)
14	is withheld from a State due to noncompliance with the
15	core requirements, the funds shall be reallocated for an im-
16	provement grant designed to assist the State in achieving
17	compliance with the core requirements.
18	"(2) The Administrator shall condition a grant de-
19	scribed in paragraph (1) on—
20	"(A) the State, with the approval of the Admin-
21	istrator, developing specific action steps designed to
22	restore compliance with the core requirements; and
23	"(B) submitting to the Administrator semiannu-
24	ally a report on progress toward implementing the

1	specific action steps developed under subparagraph
2	(A).
3	"(3) The Administrator shall provide appropriate and
4	effective technical assistance directly or through an agree-
5	ment with a contractor to assist a State receiving a grant
6	described in paragraph (1) in achieving compliance with
7	the core requirements.";
8	(4) in subsection (d), as so redesignated, by
9	striking "efficient administration, including moni-
10	toring, evaluation, and one full-time staff position"
11	and inserting "effective and efficient administration,
12	including the designation of at least 1 person to co-
13	ordinate efforts to achieve and sustain compliance
14	with the core requirements"; and
15	(5) in subsection (e), as so redesignated, by strik-
16	ing "5 per centum of the minimum" and inserting
17	"not more than 5 percent of the".
18	SEC. 205. STATE PLANS.
19	Section 223 of the Juvenile Justice and Delinquency
20	Prevention Act of 1974 (42 U.S.C. 5633) is amended—
21	(1) in subsection (a)—
22	(A) in the matter preceding paragraph (1),
23	by inserting "Not later than 30 days after the
24	date on which a plan or amended plan sub-
25	mitted under this subsection is finalized, a State

1	shall make the plan or amended plan publicly
2	available by posting the plan or amended plan
3	on a publicly available website." after "compli-
4	ance with State plan requirements.";
5	(B) in paragraph (3)—
6	(i) in subparagraph (A)(ii)—
7	(I) in subclause (II), by striking
8	"counsel for children and youth" and
9	inserting "publicly supported court-ap-
10	pointed legal counsel for children and
11	youth charged in delinquency matters";
12	(II) in subclause (III), by striking
13	"mental health, education, special edu-
14	cation" and inserting "children's men-
15	tal health, education, child and adoles-
16	cent substance abuse, special education,
17	services for youth with disabilities";
18	(III) in subclause (V), by striking
19	"delinquents or potential delinquents"
20	and inserting "delinquent youth or
21	youth at risk of delinquency, including
22	volunteers who work with youth of
23	color";
24	(IV) in subclause (VII), by strik-
25	ing "and" at the end;

1	(V) by redesignating subclause
2	(VIII) as subclause (XI);
3	(VI) by inserting after subclause
4	(VII) the following:
5	"(VIII) the executive director or
6	the designee of the executive director of
7	a public or nonprofit entity that is lo-
8	cated in the State and receiving a
9	grant under part A of title III;
10	"(IX) persons with expertise and
11	competence in preventing and address-
12	ing mental health or substance abuse
13	problems in juvenile delinquents and
14	those at-risk of delinquency;
15	"(X) representatives of victim or
16	witness advocacy groups; and"; and
17	(VII) in subclause (XI), as so re-
18	designated, by striking "disabilities"
19	and inserting "and other disabilities,
20	truancy reduction or school failure";
21	(ii) in subparagraph (D)(ii), by strik-
22	ing "requirements of paragraphs (11), (12),
23	and (13)" and inserting "core require-
24	ments"; and

1	(iii) in subparagraph $(E)(i)$, by add-
2	ing "and" at the end;
3	(C) in paragraph (5)—
4	(i) in the matter preceding subpara-
5	graph (A), by striking "section 222(d)" and
6	inserting "section 222(e)"; and
7	(ii) in subparagraph (C), by striking
8	"Indian tribes" and all that follows through
9	"applicable to the detention and confine-
10	ment of juveniles" and inserting "Indian
11	tribes that agree to attempt to comply with
12	the core requirements applicable to the de-
13	tention and confinement of juveniles";
14	(D) in paragraph (7)(B)—
15	(i) by striking clause (i) and inserting
16	$the\ following:$
17	"(i) a plan for ensuring that the chief exec-
18	utive officer of the State, State legislature, and
19	all appropriate public agencies in the State with
20	responsibility for provision of services to chil-
21	dren, youth and families are informed of the re-
22	quirements of the State plan and compliance
23	with the core requirements;";
24	(ii) in clause (iii), by striking "and"
25	at the end; and

1	(iii) by striking clause (iv) and insert-
2	ing the following:
3	"(iv) a plan to provide alternatives to de-
4	tention, including diversion to home-based or
5	community-based services that are culturally and
6	linguistically competent or treatment for those
7	youth in need of mental health, substance abuse,
8	or co-occurring disorder services at the time such
9	juveniles first come into contact with the juvenile
10	justice system;
11	"(v) a plan to reduce the number of chil-
12	dren housed in secure detention and corrections
13	facilities who are awaiting placement in residen-
14	tial treatment programs;
15	"(vi) a plan to engage family members in
16	the design and delivery of juvenile delinquency
17	prevention and treatment services, particularly
18	post-placement; and
19	"(vii) a plan to use community-based serv-
20	ices to address the needs of at-risk youth or
21	youth who have come into contact with the juve-
22	nile justice system;";
23	(E) in paragraph (8), by striking "exist-
24	ing" and inserting "evidence based and prom-
25	ising";

1	(F) in paragraph (9)—
2	(i) in the matter preceding subpara-
3	graph (A), by striking "section 222(d)" and
4	inserting "section 222(e)";
5	(ii) in subparagraph (A)(i), by insert-
6	ing "status offenders and other" before
7	"youth who need";
8	$(iii)\ in\ subparagraph\ (B)(i)$ —
9	(I) by striking "parents and other
10	family members" and inserting "status
11	offenders, other youth, and the parents
12	and other family members of such of-
13	fenders and youth"; and
14	(II) by striking "be retained" and
15	inserting "remain";
16	(iv) by redesignating subparagraphs
17	(G) through (S) as subparagraphs (J)
18	through (V), $respectively;$
19	(v) by redesignating subparagraphs
20	(E) and (F) as subparagraphs (F) and (G),
21	respectively;
22	(vi) by inserting after subparagraph
23	(D) the following:
24	"(E) providing training and technical as-
25	sistance to, and consultation with, juvenile jus-

1	tice and child welfare agencies of States and
2	units of local government to develop coordinated
3	plans for early intervention and treatment of
4	youth who have a history of abuse and juveniles
5	who have prior involvement with the juvenile
6	justice system;";
7	(vii) in subparagraph (G), as so redes-
8	ignated, by striking "expanding" and in-
9	serting "programs to expand";
10	(viii) by inserting after subparagraph
11	(G), as so redesignated, the following:
12	"(H) programs to improve the recruitment,
13	selection, training, and retention of professional
14	personnel in the fields of medicine, law enforce-
15	ment, judiciary, juvenile justice, social work and
16	child protection, education, and other relevant
17	fields who are engaged in, or intend to work in,
18	the field of prevention, identification, and treat-
19	ment of delinquency;
20	"(I) expanding access to publicly supported,
21	court-appointed legal counsel and enhancing ca-
22	pacity for the competent representation of every
23	child;";
24	(ix) in subparagraph (O), as so redes-
25	ignated—

1	(I) in clause (i), by striking "re-
2	straints" and inserting "alternatives";
3	and
4	(II) in clause (ii), by striking 'by
5	the provision"; and
6	(x) in subparagraph (V), as so redesig-
7	nated, by striking the period at the end and
8	inserting a semicolon;
9	(G) in paragraph (11)—
10	(i) in subparagraph (A), by striking
11	"and" at the end;
12	(ii) in subparagraph (B), by adding
13	"and" at the end; and
14	(iii) by adding at the end the fol-
15	lowing:
16	"(C) encourage the use of community-based
17	alternatives to secure detention, including pro-
18	grams of public and nonprofit entities receiving
19	a grant under part A of title III;";
20	(H) by striking paragraph (22);
21	(I) by redesignating paragraphs (23)
22	through (28) as paragraphs (24) through (29),
23	respectively:

1	(J) by redesignating paragraphs (14)
2	through (21) as paragraphs (16) through (23),
3	respectively;
4	(K) by inserting after paragraph (13) the
5	following:
6	"(14) require that—
7	"(A) not later than 3 years after the date
8	of enactment of the Juvenile Justice and Delin-
9	quency Prevention Reauthorization Act of 2008,
10	unless a court finds, after a hearing and in writ-
11	ing, that it is in the interest of justice, juveniles
12	awaiting trial or other legal process who are
13	treated as adults for purposes of prosecution in
14	criminal court and housed in a secure facility—
15	"(i) shall not have contact with adult
16	inmates; and
17	"(ii) except as provided in paragraph
18	(13), may not be held in any jail or lockup
19	for adults;
20	"(B) in determining under subparagraph
21	(A) whether it is in the interest of justice to per-
22	mit a juvenile to be held in any jail or lockup
23	for adults, or have contact with adult inmates,
24	a court shall consider—
25	"(i) the age of the juvenile;

1	"(ii) the physical and mental maturity
2	of the juvenile;
3	"(iii) the present mental state of the
4	juvenile, including whether the juvenile pre-
5	sents an imminent risk of harm to the juve-
6	nile;
7	"(iv) the nature and circumstances of
8	the alleged offense;
9	"(v) the juvenile's history of prior de-
10	linquent acts;
11	"(vi) the relative ability of the avail-
12	able adult and juvenile detention facilities
13	to meet the specific needs of the juvenile and
14	to protect the public;
15	"(vii) whether placement in a juvenile
16	facility will better serve the long-term inter-
17	ests of the juvenile and be more likely to
18	$prevent\ recidivism;$
19	"(viii) the availability of programs de-
20	signed to treat the juvenile's behavioral
21	problems; and
22	"(ix) any other relevant factor; and
23	"(C) if a court determines under subpara-
24	graph (A) that it is in the interest of justice to

1	permit a juvenile to be held in any jail or lockup
2	for adults, or have contact with adult inmates—
3	"(i) the court shall hold a hearing not
4	less frequently than once every 30 days to
5	review whether it is still in the interest of
6	justice to permit the juvenile to be so held
7	or have such contact; and
8	"(ii) the juvenile shall not be held in
9	any jail or lockup for adults, or permitted
10	to have contact with adult inmates, for
11	more than 180 days, unless the court, in
12	writing, determines there is good cause for
13	an extension or the juvenile expressly
14	waives this limitation;
15	"(15) implement policy, practice, and system
16	improvement strategies at the State, territorial, local,
17	and tribal levels, as applicable, to identify and reduce
18	racial and ethnic disparities among youth who come
19	into contact with the juvenile justice system, without
20	establishing or requiring numerical standards or
21	quotas, by—
22	"(A) establishing coordinating bodies, com-
23	posed of juvenile justice stakeholders at the State,
24	local, or tribal levels, to oversee and monitor ef-
25	forts by States, units of local government, and

1	Indian tribes to reduce racial and ethnic dis-
2	parities;
3	"(B) identifying and analyzing key decision
4	points in State, local, or tribal juvenile justice
5	systems to determine which points create racial
6	and ethnic disparities among youth who come
7	into contact with the juvenile justice system;
8	"(C) developing and implementing data col-
9	lection and analysis systems to identify where
10	racial and ethnic disparities exist in the juvenile
11	justice system and to track and analyze such dis-
12	parities;
13	"(D) developing and implementing a work
14	plan that includes measurable objectives for pol-
15	icy, practice, or other system changes, based on
16	the needs identified in the data collection and
17	analysis under subparagraphs (B) and (C); and
18	"(E) publicly reporting, on an annual
19	basis, the efforts made in accordance with sub-
20	paragraphs (B), (C), and (D);"
21	(L) in paragraph (16), as so redesignated—
22	(i) by striking "adequate system" and
23	inserting "effective system";
24	(ii) by striking "requirements of para-
25	graph (11)," and all that follows through

1	"monitoring to the Administrator" and in-
2	serting "the core requirements are met, and
3	for annual reporting to the Administrator
4	of such plan, including the results of such
5	monitoring and all related enforcement and
6	educational activities"; and
7	(iii) by striking ", in the opinion of
8	$the \ Administrator, ";$
9	(M) in paragraph (17), as so redesignated,
10	by inserting "ethnicity," after "race,";
11	(N) in paragraph (24), as so redesignated—
12	(i) in subparagraph (B), by striking
13	"and" at the end;
14	(ii) in subparagraph (C)—
15	(I) in clause (i), by striking
16	"and" at the end;
17	(II) in clause (ii), by adding
18	"and" at the end; and
19	(III) by adding at the end the fol-
20	lowing:
21	"(iii) if such court determines the juve-
22	nile should be placed in a secure detention
23	facility or correctional facility for violating
24	such order—

1	"(I) the court shall issue a written
2	order that—
3	"(aa) identifies the valid
4	court order that has been violated;
5	"(bb) specifies the factual
6	basis for determining that there is
7	reasonable cause to believe that
8	the juvenile has violated such
9	order;
10	"(cc) includes findings of fact
11	to support a determination that
12	there is no appropriate less re-
13	strictive alternative available to
14	placing the juvenile in such a fa-
15	cility, with due consideration to
16	the best interest of the juvenile;
17	"(dd) specifies the length of
18	time, not to exceed 7 days, that
19	the juvenile may remain in a se-
20	cure detention facility or correc-
21	tional facility, and includes a
22	plan for the juvenile's release from
23	such facility; and
24	"(ee) may not be renewed or
25	extended; and

1	"(II) the court may not issue a
2	second or subsequent order described in
3	subclause (I) relating to a juvenile, un-
4	less the juvenile violates a valid court
5	order after the date on which the court
6	issues an order described in subclause
7	(I);"; and
8	(iii) by adding at the end the fol-
9	lowing:
10	"(D) there are procedures in place to ensure
11	that any juvenile held in a secure detention facil-
12	ity or correctional facility pursuant to a court
13	order described in this paragraph does not re-
14	main in custody longer than 7 days or the length
15	of time authorized by the court, which ever is
16	shorter; and
17	"(E) not later than 3 years after the date
18	of enactment of the Juvenile Justice and Delin-
19	quency Prevention Reauthorization Act of 2008
20	with a 1 year extension for each additional year
21	that the State can demonstrate hardship as de-
22	termined by the Administrator, the State will
23	eliminate the use of valid court orders to provide
24	secure lockup of status offenders:":

1	(O) in paragraph (26), as so redesignated,
2	by striking "section 222(d)" and inserting "sec-
3	tion 222(e)";
4	(P) in paragraph (27), as so redesignated—
5	(i) by inserting "and in accordance
6	with confidentiality concerns," after "max-
7	imum extent practicable,"; and
8	(ii) by striking the semicolon at the
9	end and inserting the following: ", so as to
10	provide for—
11	"(A) a compilation of data reflecting infor-
12	mation on juveniles entering the juvenile justice
13	system with a prior reported history as victims
14	of child abuse or neglect through arrest, court in-
15	take, probation and parole, juvenile detention,
16	and corrections; and
17	"(B) a plan to use the data described in
18	subparagraph (A) to provide necessary services
19	for the treatment of victims of child abuse and
20	neglect who have entered, or are at risk of enter-
21	ing, the juvenile justice system;";
22	(Q) in paragraph (28), as so redesignated—
23	(i) by striking "establish policies" and
24	inserting "establish protocols, policies, pro-
25	cedures,"; and

1	(ii) by striking "and" at the end;
2	(R) in paragraph (29), as so redesignated,
3	by striking the period at the end and inserting
4	a semicolon; and
5	(S) by adding at the end the following:
6	"(30) provide for the coordinated use of funds
7	provided under this Act with other Federal and State
8	funds directed at juvenile delinquency prevention and
9	intervention programs;
10	"(31) develop policies and procedures, and pro-
11	vide training for facility staff to eliminate the use of
12	dangerous practices, unreasonable restraints, and un-
13	reasonable isolation, including by developing effective
14	behavior management techniques;
15	"(32) describe—
16	"(A) how the State will ensure that mental
17	health and substance abuse screening, assessment,
18	referral, and treatment for juveniles in the juve-
19	nile justice system includes efforts to implement
20	an evidence-based mental health and substance
21	abuse disorder screening and assessment pro-
22	gram for all juveniles held in a secure facility for
23	a period of more than 24 hours that provides for
24	1 or more initial screenings and if an initial

1	screening of a juvenile demonstrates a need, fur-
2	ther assessment; and
3	"(B) the method to be used by the State to
4	provide or arrange for mental health and sub-
5	stance abuse disorder treatment for juveniles de-
6	termined to be in need of such treatment;
7	"(33) provide procedural safeguards to adju-
8	dicated juveniles, including—
9	"(A) a written case plan for each juvenile,
10	based on an assessment of the needs of the juve-
11	nile and developed and updated in consultation
12	with the juvenile, the family of the juvenile, and,
13	if appropriate, counsel for the juvenile, that—
14	"(i) describes the pre-release and post-
15	release programs and reentry services that
16	will be provided to the juvenile;
17	"(ii) describes the living arrangement
18	to which the juvenile is to be discharged;
19	and
20	"(iii) establishes a plan for the enroll-
21	ment of the juvenile in post-release health
22	care, behavioral health care, educational,
23	vocational, training, family support, public
24	assistance, and legal services programs, as
25	appropriate;

1	"(B) as appropriate, a hearing that—
2	"(i) shall take place in a family or ju-
3	venile court or another court (including a
4	tribal court) of competent jurisdiction, or by
5	an administrative body appointed or ap-
6	proved by the court, not earlier than 30
7	days before the date on which the juvenile is
8	scheduled to be released, and at which the
9	juvenile would be represented by counsel;
10	and
11	"(ii) shall determine the discharge
12	plan for the juvenile, including a deter-
13	mination of whether a safe, appropriate,
14	and permanent living arrangement has been
15	secured for the juvenile and whether enroll-
16	ment in health care, behavioral health care,
17	educational, vocational, training, family
18	support, public assistance and legal services,
19	as appropriate, has been arranged for the
20	juvenile; and
21	"(C) policies to ensure that discharge plan-
22	ning and procedures—
23	"(i) are accomplished in a timely fash-
24	ion prior to the release from custody of each
25	adjudicated juvenile; and

1	"(ii) do not delay the release from cus-
2	tody of the juvenile; and
3	"(34) provide a description of the use by the
4	State of funds for reentry and aftercare services for
5	juveniles released from the juvenile justice system.";
6	(2) in subsection (c)—
7	(A) in the matter preceding paragraph
8	(1)—
9	(i) by striking "applicable require-
10	ments of paragraphs (11), (12), (13), and
11	(22) of subsection (a)" and inserting "core
12	requirements"; and
13	(ii) by striking "2001, then" and in-
14	serting "2008";
15	(B) in paragraph (1)—
16	(i) by striking "the subsequent fiscal
17	year" and inserting "that fiscal year"; and
18	(ii) by striking ", and" at the end and
19	inserting a semicolon;
20	(C) in paragraph $(2)(B)(ii)$ —
21	(i) by inserting ", administrative,"
22	after "appropriate executive"; and
23	(ii) by striking the period at the end
24	and inserting ", as specified in section
25	222(c); and"; and

1	(D) by adding at the end the following:
2	"(3) the State shall submit to the Administrator
3	a report detailing the reasons for noncompliance with
4	the core requirements, including the plan of the State
5	to regain full compliance, and the State shall make
6	publicly available such report, not later than 30 days
7	after the date on which the Administrator approves
8	the report, by posting the report on a publicly avail-
9	able website.";
10	(3) in subsection (d)—
11	(A) by striking "section 222(d)" and insert-
12	ing "section 222(e)";
13	(B) by striking "described in paragraphs
14	(11), (12), (13), and (22) of subsection (a)" and
15	inserting "described in the core requirements";
16	and
17	(C) by striking "the requirements under
18	paragraphs (11), (12), (13), and (22) of sub-
19	section (a)" and inserting "the core require-
20	ments"; and
21	(4) by striking subsection (f) and inserting the
22	following:
23	"(f) Compliance Determination.—
24	"(1) In general.—Not later than 60 days after
25	the date of receipt of information indicating that a

1	State may be out of compliance with any of the core
2	requirements, the Administrator shall determine
3	whether the State is in compliance with the core re-
4	quirements.
5	"(2) Reporting.—The Administrator shall—
6	"(A) issue an annual public report—
7	"(i) describing any determination de-
8	scribed in paragraph (1) made during the
9	previous year, including a summary of the
10	information on which the determination is
11	based and the actions to be taken by the Ad-
12	ministrator (including a description of any
13	reduction imposed under subsection (c));
14	and
15	"(ii) for any such determination that a
16	State is out of compliance with any of the
17	core requirements, describing the basis for
18	the determination; and
19	"(B) make the report described in subpara-
20	graph (A) available on a publicly available
21	website.
22	"(g) Technical Assistance.—
23	"(1) Organization of state advisory group
24	MEMBER REPRESENTATIVES.—The Administrator
25	shall provide technical and financial assistance to an

1	agency, institution, or organization to assist in car-
2	rying out the activities described in paragraph (3).
3	The functions and activities of an agency, institution,
4	or organization under this subsection shall not be sub-
5	ject to the Federal Advisory Committee Act.
6	"(2) Composition.—To be eligible to receive as-
7	sistance under this subsection, an agency, institution,
8	or organization shall—
9	"(A) be governed by individuals who—
10	"(i) have been appointed by a chief ex-
11	ecutive of a State to serve as a member of
12	a State advisory group established under
13	subsection $(a)(3)$; and
14	"(ii) are elected to serve as a governing
15	officer of such an agency, institution, or or-
16	ganization by a majority of the member
17	Chairs (or the designees of the member
18	Chairs) of all State advisory groups estab-
19	$lished\ under\ subsection\ (a)(3);$
20	"(B) include member representatives—
21	"(i) from a majority of the State advi-
22	sory groups established under subsection
23	(a)(3); and

1	"(ii) who are representative of region-
2	ally and demographically diverse State ju-
3	risdictions; and
4	"(C) annually seek advice from the Chairs
5	(or the designees of the member Chairs) of each
6	State advisory group established under sub-
7	section (a)(3) to implement the advisory func-
8	tions specified in subparagraphs (D) and (E) of
9	paragraph (3) of this subsection.
10	"(3) Activities.—To be eligible to receive assist-
11	ance under this subsection, an agency, institution, or
12	organization shall agree to—
13	"(A) conduct an annual conference of the
14	member representatives of the State advisory
15	groups established under subsection $(a)(3)$ for
16	purposes relating to the activities of such State
17	advisory groups;
18	"(B) disseminate information, data, stand-
19	ards, advanced techniques, and program models;
20	"(C) review Federal policies regarding juve-
21	nile justice and delinquency prevention;
22	"(D) advise the Administrator regarding
23	particular functions or aspects of the work of the
24	Office; and

"(E) advise the President and Congress re-
garding State perspectives on the operation of
the Office and Federal legislation relating to ju-
venile justice and delinquency prevention.".
SEC. 206. AUTHORITY TO MAKE GRANTS.
Section 241(a) of the Juvenile Justice and Delin-
quency Prevention Act of 1974 (42 U.S.C. 5651(a)) is
amended—
(1) in paragraph (1), by inserting "status of-
fenders," before "juvenile offenders, and juveniles";
(2) in paragraph (5), by striking "juvenile of-
fenders and juveniles" and inserting "status offenders,
juvenile offenders, and juveniles";
(3) in paragraph (10), by inserting ", including
juveniles with disabilities" before the semicolon;
(4) in paragraph (17), by inserting "truancy
prevention and reduction," after "mentoring,";
(5) in paragraph (24), by striking "and" at the
end;
(6) by redesignating paragraph (25) as para-
graph (26); and
(7) by inserting after paragraph (24) the fol-
lowing:
"(25) projects that support the establishment of
partnerships between a State and a university, insti-

- 1 tution of higher education, or research center designed
- 2 to improve the recruitment, selection, training, and
- 3 retention of professional personnel in the fields of
- 4 medicine, law enforcement, judiciary, juvenile justice,
- 5 social work and child protection, education, and other
- 6 relevant fields who are engaged in, or intend to work
- 7 in, the field of prevention, identification, and treat-
- 8 ment of delinquency; and".

9 SEC. 207. GRANTS TO INDIAN TRIBES.

- 10 (a) In General.—Section 246(a)(2) of the Juvenile
- 11 Justice and Delinquency Prevention Act of 1974 (42 U.S.C.
- 12 5656(a)(2)) is amended—
- 13 (1) by striking subparagraph (A);
- 14 (2) by redesignating subparagraphs (B) through
- (E) as subparagraphs (A) through (D), respectively;
- 16 *and*
- 17 (3) in subparagraph (B)(ii), as so redesignated,
- by striking "subparagraph (B)" and inserting "sub-
- 19 paragraph (A)".
- 20 (b) Technical and Conforming Amendment.—Sec-
- 21 tion 223(a)(7)(A) of the Juvenile Justice and Delinquency
- 22 Prevention Act of 1974 (42 U.S.C. 5633(a)(7)(A)) is
- 23 amended by striking "(including any geographical area in
- 24 which an Indian tribe performs law enforcement func-

1	tions)" and inserting "(including any geographical area of
2	which an Indian tribe has jurisdiction)".
3	SEC. 208. RESEARCH AND EVALUATION; STATISTICAL ANAL-
4	YSES; INFORMATION DISSEMINATION.
5	(a) In General.—Section 251 of the Juvenile Justice
6	and Delinquency Prevention Act of 1974 (42 U.S.C. 5661)
7	is amended—
8	(1) in subsection (a)—
9	(A) in paragraph (1)—
10	(i) in the matter proceeding subpara-
11	graph (A), by striking "may" and inserting
12	"shall";
13	(ii) in subparagraph (A), by striking
14	"plan and identify" and inserting "annu-
15	ally provide a written and publicly avail-
16	able plan to identify"; and
17	(iii) in subparagraph (B)—
18	(I) by amending clause (iii) to
19	read as follows:
20	"(iii) successful efforts to prevent status of-
21	fenders and first-time minor offenders from sub-
22	sequent involvement with the criminal justice
23	system;";
24	(II) by amending clause (vii) to
25	read as follows:

1	"(vii) the prevalence and duration of behav-
2	ioral health needs (including mental health, sub-
3	stance abuse, and co-occurring disorders) among
4	juveniles pre-placement and post-placement when
5	held in the custody of secure detention and cor-
6	rections facilities, including an examination of
7	the effects of confinement;";
8	(III) by redesignating clauses (ix),
9	(x), and (xi) as clauses (xi), (xii), and
10	(xiii), respectively; and
11	(IV) by inserting after clause
12	(viii) the following:
13	"(ix) training efforts and reforms that have
14	produced reductions in or elimination of the use
15	of dangerous practices;
16	"(x) methods to improve the recruitment, se-
17	lection, training, and retention of professional
18	personnel in the fields of medicine, law enforce-
19	ment, judiciary, juvenile justice, social work and
20	child protection, education, and other relevant
21	fields who are engaged in, or intend to work in,
22	the field of prevention, identification, and treat-
23	ment of delinquency;"; and
24	(B) in paragraph (4)—

1	(i) in the matter preceding subpara-
2	graph (A), by inserting "and not later than
3	1 year after the date of enactment of the Ju-
4	venile Justice and Delinquency Prevention
5	Reauthorization Act of 2008" after "date of
6	enactment of this paragraph";
7	(ii) in subparagraph (F), by striking
8	"and" at the end;
9	(iii) in subparagraph (G), by striking
10	the period at the end and inserting a semi-
11	$colon;\ and$
12	(iv) by adding at the end the following:
13	"(H) a description of the best practices in dis-
14	charge planning; and
15	"(I) an assessment of living arrangements for ju -
16	veniles who cannot return to the homes of the juve-
17	niles.";
18	(2) in subsection (b), in the matter preceding
19	paragraph (a), by striking "may" and inserting
20	"shall"; and
21	(3) by adding at the end the following:
22	"(f) National Recidivism Measure.—The Adminis-
23	trator, in consultation with experts in the field of juvenile
24	justice research, recidivism, and date collection, shall—

1	"(1) establish a uniform method of data collec-
2	tion and technology that States shall use to evaluate
3	data on juvenile recidivism on an annual basis;
4	"(2) establish a common national juvenile recidi-
5	vism measurement system; and
6	"(3) make cumulative juvenile recidivism data
7	that is collected from States available to the public.".
8	(b) Studies.—
9	(1) Assessment of treating juveniles as
10	ADULTS.—The Administrator shall—
11	(A) not later than 3 years after the date of
12	enactment of this Act, assess the effectiveness of
13	the practice of treating juveniles as adults for
14	purposes of prosecution in criminal court; and
15	(B) not later than 42 months after the date
16	of enactment of this Act, submit to Congress and
17	the President, and make publicly available, a re-
18	port on the findings and conclusions of the as-
19	sessment under subparagraph (A) and any rec-
20	ommended changes in law identified as a result
21	of the assessment under subparagraph (A).
22	(2) Outcome study of former juvenile of-
23	FENDERS.—The Administrator shall conduct a study
24	of adjudicated juveniles and publish a report on the
25	outcomes for inveniles who have reintegrated into the

1	community, which shall include information on the
2	outcomes relating to family reunification, housing,
3	education, employment, health care, behavioral health
4	care, and repeat offending.
5	(3) Definition of Administrator.—In this
6	subsection, the term "Administrator" means the head
7	of the Office of Juvenile Justice and Delinquency Pre-
8	vention.
9	SEC. 209. TRAINING AND TECHNICAL ASSISTANCE.
10	Section 252 of the Juvenile Justice and Delinquency
11	Prevention Act of 1974 (42 U.S.C. 5662) is amended—
12	(1) in subsection (a)—
13	(A) in the matter preceding paragraph (1),
14	by striking "may";
15	(B) in paragraph (1), by inserting "shall"
16	before "develop and carry out projects"; and
17	(C) in paragraph (2), by inserting "may"
18	before "make grants to and contracts with";
19	(2) in subsection (b)—
20	(A) in the matter preceding paragraph (1),
21	by striking "may";
22	(B) in paragraph (1)—
23	(i) by inserting "shall" before "develop
24	and implement projects"; and
25	(ii) by striking "and" at the end;

1	(C) in paragraph (2)—
2	(i) by inserting "may" before "make
3	grants to and contracts with"; and
4	(ii) by striking the period at the end
5	and inserting a semicolon; and
6	(D) by adding at the end the following:
7	"(3) shall provide technical assistance to States
8	and units of local government on achieving compli-
9	ance with the amendments made by the Juvenile Jus-
10	tice and Delinquency Prevention Reauthorization Act
11	of 2008; and
12	"(4) shall provide technical assistance to States
13	in support of efforts to establish partnerships between
14	the State and a university, institution of higher edu-
15	cation, or research center designed to improve the re-
16	cruitment, selection, training, and retention of profes-
17	sional personnel in the fields of medicine, law enforce-
18	ment, judiciary, juvenile justice, social work and
19	child protection, education, and other relevant fields
20	who are engaged in, or intend to work in, the field
21	of prevention, identification, and treatment of delin-
22	quency."; and
23	(3) by adding at the end the following:
24	"(d) Technical Assistance to States Regarding
25	Legal Representation of Children.—The Adminis-

- 1 trator shall develop and issue standards of practice for at-
- 2 torneys representing children, and ensure that the stand-
- 3 ards are adapted for use in States.
- 4 "(e) Training and Technical Assistance for
- 5 Local and State Juvenile Detention and Correc-
- 6 Tions Personnel.—The Administrator shall coordinate
- 7 training and technical assistance programs with juvenile
- 8 detention and corrections personnel of States and units of
- 9 local government to—
- 10 "(1) promote methods for improving conditions
- of juvenile confinement, including those that are de-
- signed to minimize the use of dangerous practices, un-
- 13 reasonable restraints, and isolation; and
- 14 "(2) encourage alternative behavior management
- 15 techniques.
- 16 "(f) Training and Technical Assistance To Sup-
- 17 Port Mental Health or Substance Abuse Treat-
- 18 MENT INCLUDING HOME-BASED OR COMMUNITY-BASED
- 19 Care.—The Administrator shall provide training and tech-
- 20 nical assistance, in conjunction with the appropriate public
- 21 agencies, to individuals involved in making decisions re-
- 22 garding the disposition of cases for youth who enter the ju-
- 23 venile justice system, including—
- 24 "(1) juvenile justice intake personnel;
- 25 "(2) probation officers;

1	"(3) juvenile court judges and court services per-
2	sonnel;
3	"(4) prosecutors and court-appointed counsel;
4	and
5	"(5) family members of juveniles and family ad-
6	vocates.".
7	SEC. 210. INCENTIVE GRANTS FOR STATE AND LOCAL PRO-
8	GRAMS.
9	Title II of the Juvenile Justice and Delinquency Pre-
10	vention Act of 1974 (42 U.S.C. 5611 et seq.) is amended—
11	(1) by redesignating part F as part G; and
12	(2) by inserting after part E the following:
13	"PART F—INCENTIVE GRANTS FOR STATE AND
14	LOCAL PROGRAMS
15	"SEC. 271. INCENTIVE GRANTS.
16	"(a) Incentive Grant Funds.—The Administrator
17	may make incentive grants to a State, unit of local govern-
18	ment, or combination of States and local governments to
19	assist a State, unit of local government, or combination
20	thereof in carrying out an activity identified in subsection
21	(b)(1).
22	"(b) Use of Funds.—
23	"(1) In general.—An incentive grant made by
24	the Administrator under this section may be used
25	<i>to</i> —

1	"(A) increase the use of evidence based or
2	promising prevention and intervention pro-
3	grams;
4	"(B) improve the recruitment, selection,
5	training, and retention of professional personnel
6	(including in the fields of medicine, law enforce-
7	ment, judiciary, juvenile justice, social work, and
8	child prevention) who are engaged in, or intend
9	to work in, the field of prevention, intervention,
10	and treatment of juveniles to reduce delinquency;
11	"(C) establish a partnership between juve-
12	nile justice agencies of a State or unit of local
13	government and mental health authorities of
14	State or unit of local government to establish
15	and implement programs to ensure there are
16	adequate mental health and substance abuse
17	screening, assessment, referral, treatment, and
18	after-care services for juveniles who come into
19	contact with the justice system by—
20	"(i) carrying out programs that divert
21	from incarceration juveniles who come into
22	contact with the justice system (including
23	facilities contracted for operation by State
24	or local juvenile authorities) and have men-
25	tal health or substance abuse problems—

1	"(I) when such juveniles are at
2	imminent risk of being taken into cus-
3	tody;
4	"(II) at the time such juveniles
5	are initially taken into custody;
6	"(III) after such juveniles are
7	charged with an offense or act of juve-
8	nile delinquency;
9	"(IV) after such juveniles are ad-
10	judicated delinquent and before case
11	disposition; and
12	"(V) after such juveniles are re-
13	leased from a juvenile facility for the
14	purpose of attending after-care pro-
15	grams; or
16	"(ii) improving treatment of juveniles
17	with mental illness by working to ensure—
18	``(I) that—
19	"(aa) initial mental health
20	screening is—
21	"(AA) completed for a
22	juvenile immediately upon
23	entering the juvenile justice
24	system or a juvenile facility;
25	and

1	"(BB) conducted by
2	qualified health and mental
3	health professionals or by
4	staff who have been trained
5	by qualified health, mental
6	health, and substance abuse
7	professionals; and
8	"(bb) in the case of screening
9	by staff, the screening results are
10	reviewed by qualified health and
11	mental health professionals not
12	later than 24 hours after the
13	screening;
14	"(II) that a juvenile who suffers
15	from an acute mental disorder, is sui-
16	cidal, or is in need of detoxification
17	is—
18	"(aa) placed in or imme-
19	diately transferred to an appro-
20	priate medical or mental health
21	facility; and
22	"(bb) only admitted to a se-
23	cure correctional facility with
24	written medical clearance;
25	"(III) that—

1	"(aa) a juvenile entering the
2	juvenile justice system has a com-
3	prehensive assessment conducted
4	and an individualized treatment
5	plan written and implemented—
6	"(AA) not later than 2
7	weeks after the date on which
8	the juvenile enters the juve-
9	nile justice system; or
10	"(BB) if a juvenile is
11	entering a secure facility, not
12	later than 1 week after the
13	date on which the juvenile
14	enters the juvenile justice sys-
15	tem; and
16	"(bb) the assessments de-
17	scribed in item (aa) are completed
18	by qualified health, mental health,
19	and substance abuse professionals;
20	"(IV) that—
21	"(aa) if the need for treat-
22	ment is indicated by the assess-
23	ment of a juvenile, the juvenile is
24	referred to or treated by a quali-
25	fied professional;

1	"(bb) a juvenile who is re-
2	ceiving treatment for a mental or
3	emotional disorder on the date of
4	the assessment continues to receive
5	treatment;
6	"(cc) treatment of a juvenile
7	continues until an additional
8	mental health assessment deter-
9	mines that the juvenile is no
10	longer in need of treatment; and
11	"(dd) treatment plans for ju-
12	veniles are reevaluated at least
13	every 30 days;
14	"(V) that—
15	"(aa) discharge plans are
16	prepared for an incarcerated juve-
17	nile when the juvenile enters the
18	correctional facility in order to
19	integrate the juvenile back into
20	the family and the community;
21	"(bb) discharge plans for an
22	incarcerated juvenile are updated,
23	in consultation with the family or
24	guardian of a juvenile, before the
25	juvenile leaves the facility; and

1	"(cc) discharge plans address
2	the provision of aftercare services;
3	"(VI) that any juvenile in the ju-
4	venile justice system receiving psycho-
5	tropic medications is—
6	"(aa) under the care of a li-
7	censed psychiatrist; and
8	"(bb) monitored regularly by
9	trained staff to evaluate the effi-
10	cacy and side effects of the psycho-
11	tropic medications; and
12	"(VII) that specialized treatment
13	and services are continually available
14	to a juvenile in the juvenile justice sys-
15	tem who has—
16	"(aa) a history of mental
17	health problems or treatment;
18	"(bb) a documented history
19	of sexual offenses or sexual abuse,
20	as a victim or perpetrator;
21	"(cc) a substance abuse prob-
22	lem, health problem, learning dis-
23	ability, or history of family abuse
24	or violence; or

1	"(dd) developmental disabil-
2	ities;
3	"(D) provide training, in conjunction with
4	the public or private agency that provides men-
5	tal health services, to individuals involved in
6	making decisions involving youth who enter the
7	juvenile justice system (including intake per-
8	sonnel, law enforcement, prosecutors, juvenile
9	court judges, public defenders, mental health and
10	substance abuse service providers and adminis-
11	trators, probation officers, and parents) that fo-
12	cuses on—
13	"(i) the availability of screening and
14	assessment tools and the effective use of such
15	tools;
16	"(ii) the purpose, benefits, and need to
17	increase availability of mental health or
18	substance abuse treatment programs (in-
19	cluding home-based and community-based
20	programs) available to juveniles within the
21	jurisdiction of the recipient;
22	"(iii) the availability of public and
23	private services available to juveniles to pay
24	for mental health or substance abuse treat-
25	ment programs; or

1	"(iv) the appropriate use of effective
2	home-based and community-based alter-
3	natives to juvenile justice or mental health
4	system institutional placement; and
5	$``(E)\ develop\ comprehensive\ collaborative$
6	plans to address the service needs of juveniles
7	with mental health or substance abuse disorders
8	who are at risk of coming into contact with the
9	juvenile justice system that—
10	"(i) revise and improve the delivery of
11	intensive home-based and community-based
12	services to juveniles who have been in con-
13	tact with or who are at risk of coming into
14	contact with the justice system;
15	"(ii) determine how the service needs of
16	juveniles with mental health or substance
17	abuse disorders who come into contact with
18	the juvenile justice system will be furnished
19	from the initial detention stage until after
20	discharge in order for these juveniles to
21	avoid further contact with the justice sys-
22	tem;
23	"(iii) demonstrate that the State or
24	unit of local government has entered into
25	appropriate agreements with all entities re-

sponsible for providing services under the plan, such as the agency of the State or unit of local government charged with administering juvenile justice programs, the agency of the State or unit of local government charged with providing mental health services, the agency of the State or unit of local government charged with providing substance abuse treatment services, the educational agency of the State or unit of local government, the child welfare system of the State or local government, and private non-profit community-based organizations; "(iv) ensure that the State or unit of

"(iv) ensure that the State or unit of local government has in effect any laws necessary for services to be delivered in accordance with the plan;

"(v) establish a network of individuals (or incorporates an existing network) to provide coordination between mental health service providers, substance abuse service providers, probation and parole officers, judges, corrections personnel, law enforcement personnel, State and local educational agency personnel, parents and families, and

other appropriate parties regarding effective
treatment of juveniles with mental health or
substance abuse disorders;
"(vi) provide for cross-system training
among law enforcement personnel, correc-
tions personnel, State and local educational
agency personnel, mental health service pro-
viders, and substance abuse service pro-
viders to enhance collaboration among sys-
tems;
"(vii) provide for coordinated and ef-
fective aftercare programs for juveniles who
have been diagnosed with a mental health
or substance abuse disorder and who are
discharged from home-based care, commu-
nity-based care, any other treatment pro-
gram, secure detention facilities, secure cor-
rectional facilities, or jail;
"(viii) provide for the purchase of tech-
nical assistance to support the implementa-
tion of the plan;
"(ix) estimate the costs of imple-
menting the plan and proposes funding
sources sufficient to meet the non-Federal

1	funding requirements for implementation of
2	the plan under subsection $(c)(2)(E)$;
3	"(x) describe the methodology to be
4	used to identify juveniles at risk of coming
5	into contact with the juvenile justice system;
6	"(xi) provide a written plan to ensure
7	that all training and services provided
8	under the plan will be culturally and lin-
9	guistically competent; and
10	"(xii) describe the outcome measures
11	and benchmarks that will be used to evalu-
12	ate the progress and effectiveness of the
13	plan.
14	"(2) Coordination and Administration.—A
15	State or unit of local government receiving a grant
16	under this section shall ensure that—
17	"(A) the use of the grant under this section
18	is developed as part of the State plan required
19	under section 223(a); and
20	"(B) not more than 5 percent of the amount
21	received under this section is used for adminis-
22	tration of the grant under this section.
23	"(c) Application.—
24	"(1) In general.—A State or unit of local gov-
25	ernment desiring a grant under this section shall sub-

1	mit an application at such time, in such manner,
2	and containing such information as the Adminis-
3	trator may prescribe.
4	"(2) Contents.—In accordance with guidelines
5	that shall be established by the Administrator, each
6	application for incentive grant funding under this
7	section shall—
8	"(A) describe any activity or program the
9	funding would be used for and how the activity
10	or program is designed to carry out 1 or more
11	of the activities described in subsection (b);
12	"(B) if any of the funds provided under the
13	grant would be used for evidence based or prom-
14	ising prevention or intervention programs, in-
15	clude a detailed description of the studies, find-
16	ings, or practice knowledge that support the as-
17	sertion that such programs qualify as evidence
18	based or promising;
19	"(C) for any program for which funds pro-
20	vided under the grant would be used that is not
21	evidence based or promising, include a detailed
22	description of any studies, findings, or practice
23	knowledge which support the effectiveness of the
24	program;

1	"(D) if the funds provided under the grant
2	will be used for an activity described in sub-
3	section $(b)(1)(D)$, include a certification that the
4	State or unit of local government—
5	"(i) will work with public or private
6	entities in the area to administer the train-
7	$ing\ funded\ under\ subsection\ (b)(1)(D),\ to$
8	ensure that such training is comprehensive,
9	constructive, linguistically and culturally
10	competent, and of a high quality;
11	"(ii) is committed to a goal of increas-
12	ing the diversion of juveniles coming under
13	its jurisdiction into appropriate home-based
14	or community-based care when the interest
15	of the juvenile and public safety allow;
16	"(iii) intends to use amounts provided
17	under a grant under this section for an ac-
18	tivity described in subsection $(b)(1)(D)$ to
19	further such goal; and
20	"(iv) has a plan to demonstrate, using
21	appropriate benchmarks, the progress of the
22	agency in meeting such goal; and
23	"(E) if the funds provided under the grant
24	will be used for an activity described in sub-
25	section $(b)(1)(D)$, include a certification that not

1	less than 25 percent of the total cost of the train-
2	ing described in subsection $(b)(1)(D)$ that is con-
3	ducted with the grant under this section will be
4	contributed by non-Federal sources.
5	"(d) Requirements for Grants To Establish
6	Partnerships.—
7	"(1) Mandatory reporting.—A State or unit
8	of local government receiving a grant for an activity
9	described in subsection $(b)(1)(C)$ shall keep records of
10	the incidence and types of mental health and sub-
11	stance abuse disorders in their juvenile justice popu-
12	lations, the range and scope of services provided, and
13	barriers to service. The State or unit of local govern-
14	ment shall submit an analysis of this information
15	yearly to the Administrator.
16	"(2) Staff ratios for correctional facili-
17	TIES.—A State or unit of local government receiving
18	a grant for an activity described in subsection
19	(b)(1)(C) shall require that a secure correctional facil-
20	ity operated by or on behalf of that State or unit of
21	local government—
22	"(A) has a minimum ratio of not fewer
23	than 1 mental health counselor for every 50 juve-
24	niles, who shall be professionally trained and
25	certified or licensed;

1	"(B) has a minimum ratio of not fewer
2	than 1 clinical psychologist for every 100 juve-
3	niles; and
4	"(C) has a minimum ratio of not fewer
5	than 1 licensed psychiatrist for every 100 juve-
6	niles receiving psychiatric care.
7	"(3) Limitation on isolation.—A State or
8	unit of local government receiving a grant for an ac-
9	tivity described in subsection (b)(1)(C) shall require
10	that—
11	"(A) isolation and seclusion are used only
12	for immediate and short-term security or safety
13	reasons;
14	"(B) no juvenile is placed in isolation with-
15	out approval of the facility superintendent or
16	chief medical officer or their official staff des-
17	ignee;
18	"(C) all instances in which a juvenile is
19	placed in isolation are documented in the file of
20	a juvenile along with the justification;
21	"(D) a juvenile is in isolation only the
22	amount of time necessary to achieve security and
23	safety of the juvenile and staff;
24	"(E) staff monitor each juvenile in isolation
25	once every 15 minutes and conduct a profes-

1	sional	review	of the	need fo	or isolation	at	least
2	every 4	4 hours;	and				

"(F) any juvenile held in seclusion for 24 hours is examined by a physician or licensed psychologist.

"(4) Medical and mental health emer-GENCIES.—A State or unit of local government receiving a grant for an activity described in subsection (b)(1)(C) shall require that a correctional facility operated by or on behalf of that State or unit of local government has written policies and procedures on suicide prevention. All staff working in a correctional facility operated by or on behalf of a State or unit of local government receiving a grant for an activity described in subsection (b)(1)(C) shall be trained and certified annually in suicide prevention. A correctional facility operated by or on behalf of a State or unit of local government receiving a grant for an activity described in subsection (b)(1)(C) shall have a written arrangement with a hospital or other facility for providing emergency medical and mental health care. Physical and mental health services shall be available to an incarcerated juvenile 24 hours per day, 7 days per week.

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1	"(5) IDEA and rehabilitation act.—A State
2	or unit of local government receiving a grant for an
3	activity described in subsection (b)(1)(C) shall require
4	that all juvenile facilities operated by or on behalf of
5	the State or unit of local government abide by all
6	mandatory requirements and timelines set forth under
7	the Individuals with Disabilities Education Act (20
8	U.S.C. 1400 et seq.) and section 504 of the Rehabili-
9	tation Act of 1973 (29 U.S.C. 794).
10	"(6) Fiscal responsibility.—A State or unit
11	of local government receiving a grant for an activity
12	described in $subsection$ $(b)(1)(C)$ $shall$ $provide$ for
13	such fiscal control and fund accounting procedures as
14	may be necessary to ensure prudent use, proper dis-
15	bursement, and accurate accounting of funds received
16	under this section that are used for an activity de-
17	scribed in subsection (b)(1)(C).".
18	SEC. 211. AUTHORIZATION OF APPROPRIATIONS.
19	Section 299 of the Juvenile Justice and Delinquency
20	Prevention Act of 1974 (42 U.S.C. 5671) is amended—
21	(1) in subsection (a)—
22	(A) in the subsection heading, by striking
23	"Parts C and E" and inserting "Parts C, E,
24	AND F ";

1	(B) in paragraph (1), by striking "this
2	title" and all that follows and inserting the fol-
3	lowing: "this title—
4	"(A) \$196,700,000 for fiscal year 2009;
5	"(B) \$245,900,000 for fiscal year 2010;
6	"(C) \$295,100,000 for fiscal year 2011;
7	"(D) \$344,300,000 for fiscal year 2012; and
8	"(E) \$393,500,000 for fiscal year 2013."; and
9	(C) in paragraph (2), in the matter pre-
10	ceding subparagraph (A), by striking "parts C
11	and E" and inserting "parts C, E, and F";
12	(2) in subsection (b), by striking "fiscal years
13	2003, 2004, 2005, 2006, and 2007" and inserting
14	"fiscal years 2009, 2010, 2011, 2012, and 2013";
15	(3) in subsection (c), by striking "fiscal years
16	2003, 2004, 2005, 2006, and 2007" and inserting
17	"fiscal years 2009, 2010, 2011, 2012, and 2013";
18	(4) by redesignating subsection (d) as subsection
19	(e); and
20	(5) by inserting after subsection (c) the fol-
21	lowing:
22	"(d) Authorization of Appropriations for Part
23	F.—
24	"(1) In general.—There are authorized to be
25	appropriated to carry out part F, and authorized to

1	remain available until expended, \$80,000,000 for each
2	of fiscal years 2009, 2010, 2011, 2012, and 2013.
3	"(2) Allocation.—Of the sums that are appro-
4	priated for a fiscal year to carry out part F—
5	"(A) not less than 40 percent shall be used
6	to fund programs that are carrying out an activ-
7	ity described in subparagraph (C), (D), or (E)
8	of section $271(b)(1)$; and
9	"(B) not less than 50 percent shall be used
10	to fund programs that are carrying out an activ-
11	ity described in subparagraph (A) of that sec-
12	tion.".
13	SEC. 212. ADMINISTRATIVE AUTHORITY.
14	Section 299A(e) of the Juvenile Justice and Delin-
15	quency Prevention Act of 1974 (42 U.S.C. 5672(e)) is
16	amended by striking "requirements described in paragraphs
17	(11), (12), and (13) of section 223(a)" and inserting "core
18	requirements".
19	SEC. 213. TECHNICAL AND CONFORMING AMENDMENTS.
20	The Juvenile Justice and Delinquency Prevention Act
21	of 1974 (42 U.S.C. 5601 et seq.) is amended—
22	(1) in section $204(b)(6)$, by striking "section
23	223(a)(15)" and inserting "section 223(a)(16)";
24	(2) in section $246(a)(2)(D)$, by striking "section
25	222(c)" and inserting "section 222(d)"; and

1	(3) in section 299D(b), of by striking "section
2	222(c)" and inserting "section 222(d)".
3	TITLE III—INCENTIVE GRANTS
4	FOR LOCAL DELINQUENCY
5	PREVENTION PROGRAMS
6	SEC. 301. DEFINITIONS.
7	Section 502 of the Incentive Grants for Local Delin-
8	quency Prevention Programs Act of 2002 (42 U.S.C. 5781)
9	is amended—
10	(1) in the section heading, by striking "DEFINI-
11	TION" and inserting "DEFINITIONS"; and
12	(2) by striking "this title, the term" and insert-
13	ing the following: "this title—
14	"(1) the term 'mentoring' means matching 1
15	adult with 1 or more youths (not to exceed 4 youths)
16	for the purpose of providing guidance, support, and
17	encouragement aimed at developing the character of
18	the youths, where the adult and youths meet regularly
19	for not less than 4 hours each month for not less than
20	a 9-month period; and
21	"(2) the term".

1	SEC. 302. GRANTS FOR DELINQUENCY PREVENTION PRO-
2	GRAMS.
3	Section 504(a) of the Incentive Grants for Local Delin-
4	quency Prevention Programs Act of 2002 (42 U.S.C.
5	5783(a)) is amended—
6	(1) in paragraph (7), by striking "and" at the
7	end;
8	(2) in paragraph (8), by striking the period at
9	the end and inserting "; and"; and
10	(3) by adding at the end the following:
11	"(9) mentoring programs.".
12	SEC. 303. AUTHORIZATION OF APPROPRIATIONS.
13	Section 505 of the Incentive Grants for Local Delin-
14	quency Prevention Programs Act of 2002 (42 U.S.C. 5784)
15	is amended to read as follows:
16	"SEC. 505. AUTHORIZATION OF APPROPRIATIONS.
17	"There are authorized to be appropriated to carry out
18	this title—
19	"(1) \$272,200,000 for fiscal year 2009;
20	"(2) \$322,800,000 for fiscal year 2010;
21	"(3) \$373,400,000 for fiscal year 2011;
22	"(4) \$424,000,000 for fiscal year 2012; and
23	"(5) \$474,600,000 for fiscal year 2013.".
24	SEC. 304. TECHNICAL AND CONFORMING AMENDMENT.
25	The Juvenile Justice and Delinquency Prevention Act
26	of 1974 is amended by striking title V, as added by the

- 1 Juvenile Justice and Delinquency Prevention Act of 1974
- $2 \quad (Public\ Law\ 93-415;\ 88\ Stat.\ 1133)\ (relating\ to\ miscella-$
- 3 neous and conforming amendments).

Calendar No. 1033

110TH CONGRESS S. 3155

[Report No. 110-472]

A BILL

To reauthorize and improve the Juvenile Justice and Delinquency Prevention Act of 1974, and for other purposes.

September 18 (legislative day, September 17), 2008
Reported with an amendment